



Podnebne spremembe:  
priložnost za trajnostno rast  
Climate Change:  
An Opportunity for Sustainable Growth



# The Stern review on the economics of climate change

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[www.brdo-co2nference.net](http://www.brdo-co2nference.net)

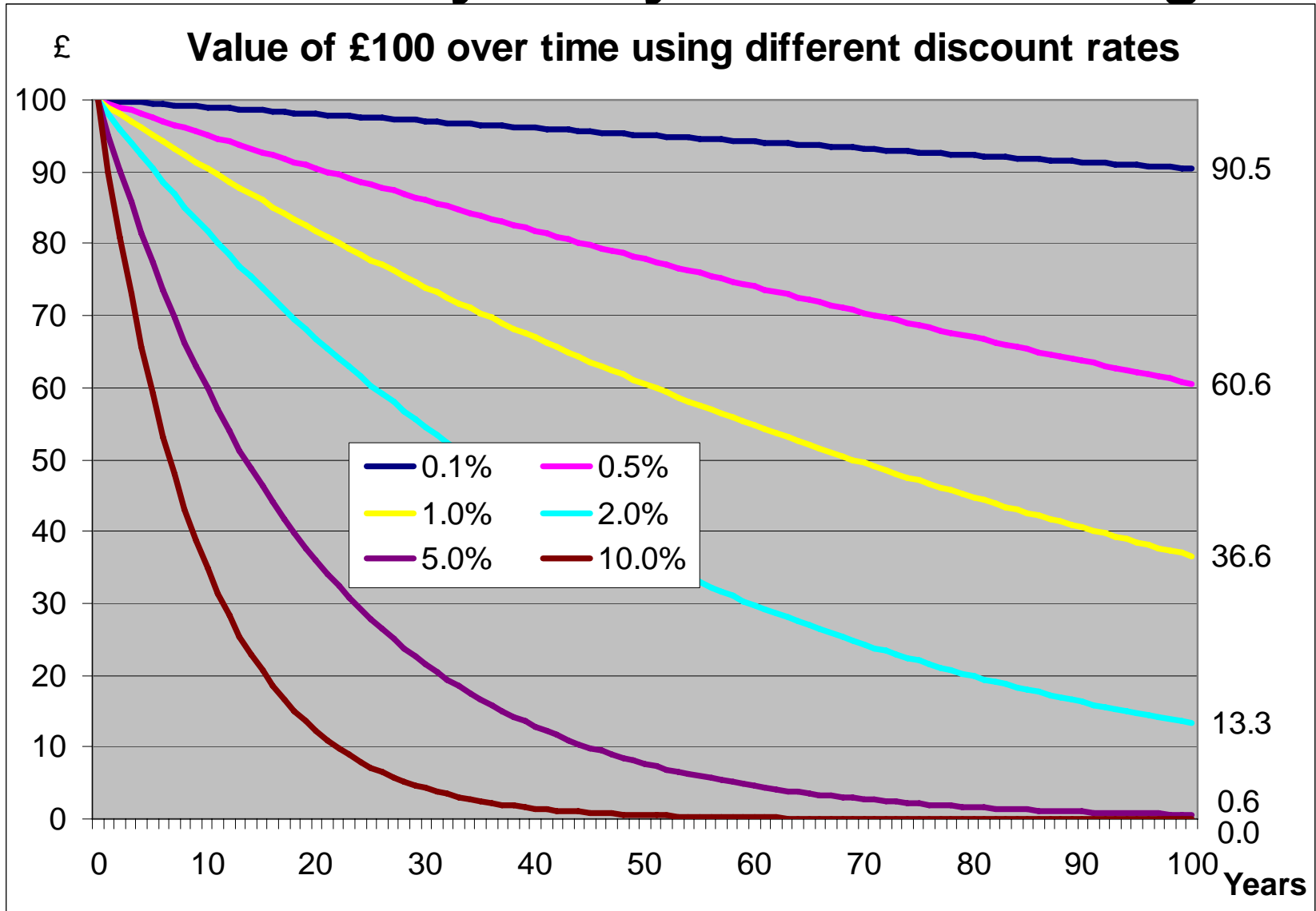








# Sensitivity analysis: discounting







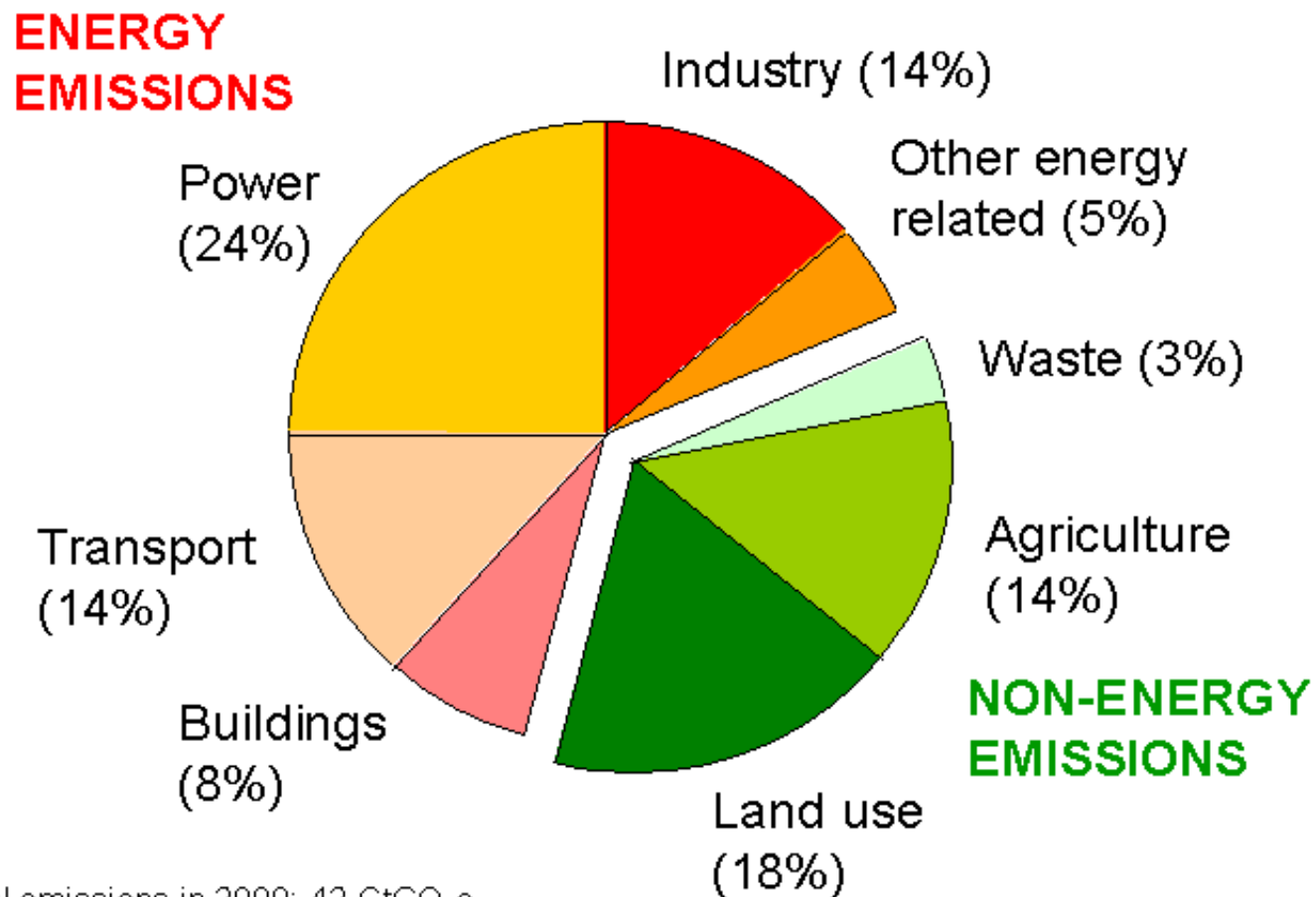




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## Reducing emissions requires action across many sectors



Total emissions in 2000: 42 GtCO<sub>2</sub>e.

## **II Costs**

## **Cost estimates**

- Review examined results from bottom-up (Ch 9) & top-down (Ch 10) studies: concluded that world could stabilise below 550ppm CO<sub>2</sub>e for around 1% of global GDP
- Subsequent analyses Edenhofer/IPCC top down have indicated lower figures
- So too have bottom-up IEA and McKinsey
- Options for mitigation: McKinsey analysis examines approach of chapter 10 of Review in more detail

## Growth, change and opportunity

- Strong mitigation costs around 1% p.a. worldwide
- Strong mitigation is fully consistent with the aspirations for growth and development in poor and rich countries. Business as usual is not.
- Costs will not be evenly distributed:
  - Competitiveness impacts can be reduced by acting together.
  - New markets will be created. Investment in low-carbon electricity sources could be over \$500bn a year by 2050.
- Mitigation policy can also be designed to support other objectives:
  - energy - air quality, energy security and energy access
  - forestry - watershed protection, biodiversity, rural livelihoods

### **III Mitigation Policy; trading**

## Mitigation policy instruments

- Pricing the externality- carbon pricing via tax or trading, or implicitly through regulation
- Bringing forward lower carbon technology- research, development and deployment
- Overcoming information barriers and transaction costs– regulation, standards
- Promoting a shared understanding of responsible behaviour across all societies – beyond sticks and carrots

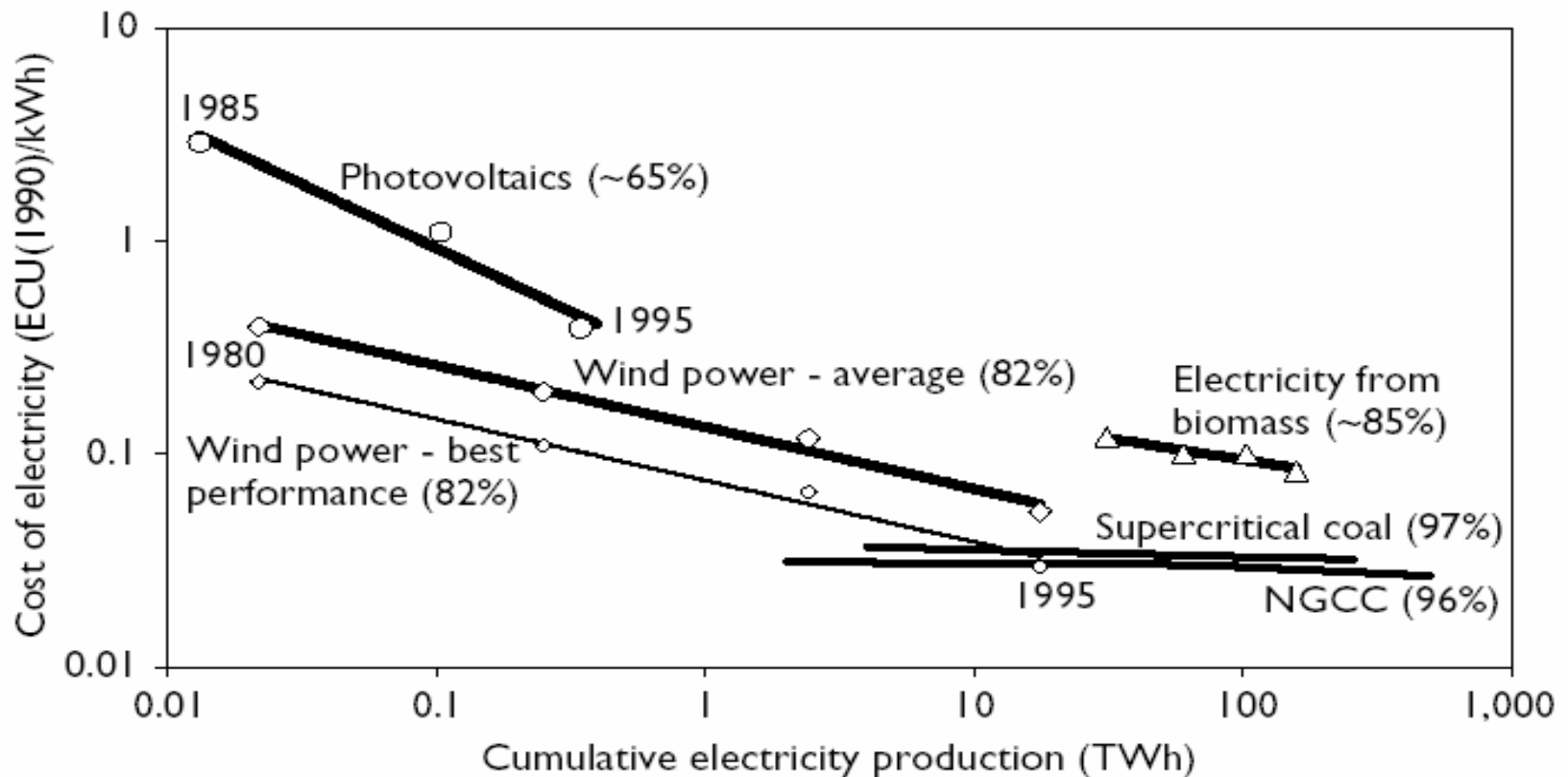


## Trade/Tax/Standards

- Trade quotas give greater quantity certainty and incentives to bring in developing countries; ambition, transparency, credibility are key
- Tax may be simpler for some countries and/or sectors
- Tax or Trade: Identify single policy instrument for sector
- Regulation may accelerate change and lower costs by reducing uncertainty and achieving economies of scale
- But complications of interactions e.g. renewables targets and size of carbon market

## Trade/Technology

- Some arguments for differential policies given nature of technologies and distance from markets



## Trade/Types of markets

- National and regional (EUETS, NE US States, Australia)
- Sectoral
- Voluntary
- Kyoto

## Trade/Design (I)

- Auctioning: adjustment issues; path to auctioning
- Price volatility: deep markets (sectors, countries, intertemporal)
- Price volatility: floors/ceilings; put options etc
- Linking markets: trading schemes must be able to interact

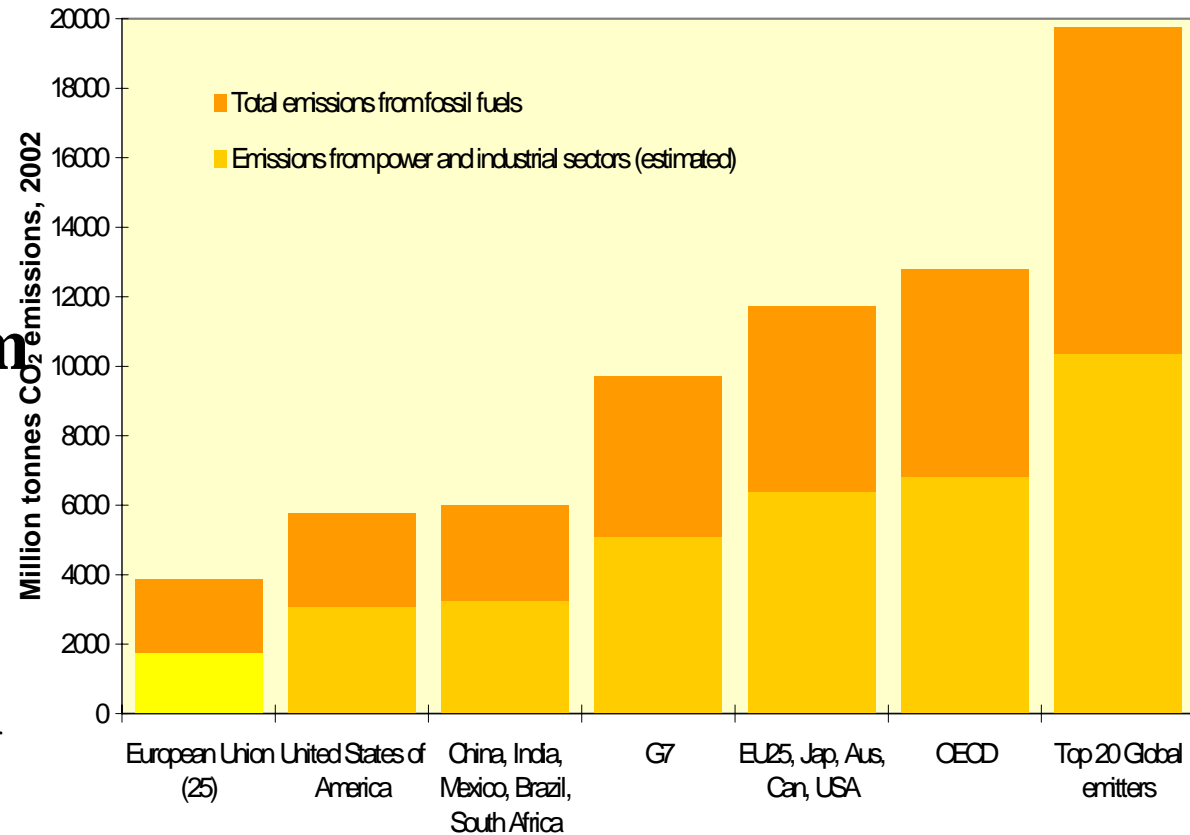
## Trade/Institutional structure

- Conventions, types of reduction or transaction admissible
- Simplicity/complexity of certification
- Monitoring of emissions
- Credibility and ratings of instruments

# Carbon markets can grow, but to be effective, require good design

Markets need to be based on:

- **Scarcity**
- **Credible, long-term trading periods**
- **Open, deep and liquid markets**
- **Efficient allocation methods**



# Estimating Costs of Mitigation

Expected cost of cutting emissions consistent with 550ppm CO<sub>2</sub>e stabilisation trajectory averages 1% of GDP per year.

- Macroeconomic models: 1% of GDP in 2050, in range +/- 3%.
- Resource cost: 1% of GDP in 2050, in range -1% to +3.5%.

Costs will not be evenly distributed:

- Competitiveness impacts can be reduced by acting together.
- New markets will be created. Investment in low-carbon electricity sources could be worth over \$500bn a year by 2050.

Strong mitigation is fully consistent with the aspirations for growth and development in poor and rich countries.

## Key principles of policy

### Climate change policy:

- Carbon pricing
- R,D&D
- Related market failures and behavioural change

**Consistency with other policy goals – growth and energy security**



## Conclusion from Stern analysis

- Our understanding of the **risks** of climate change has advanced strongly.
- We understand the **urgency and scale** of action required.
- We know that the **technologies and economic incentives for effective action are available or can be created**
- We are in a much better position now to use our **shared understanding** to agree on what goals to adopt and what action to take.

## **Global Deal (1); targets**

## Starting point: Carbon dioxide energy emissions

EIA Reference Case, MtCO <sub>2</sub> (from energy): 2002-2025				
Country	2002	2025	Avg. Annual Growth	Total Growth
<b>World</b>	<b>24,410</b>	<b>38,791</b>	<b>2.00%</b>	<b>58.90%</b>
Annex I	14,169	18,258	1.10%	28.90%
non-Annex I	10,241	20,533	3.10%	100.50%
<b>United States of America</b>	<b>5,752</b>	<b>7,980</b>	<b>1.40%</b>	<b>38.70%</b>
<b>Western Europe</b>	<b>3,550</b>	<b>3,953</b>	<b>0.50%</b>	<b>11.40%</b>
China	3,323	8,134	4.00%	144.80%
<b>India</b>	<b>1,026</b>	<b>1,993</b>	<b>2.90%</b>	<b>94.30%</b>
Brazil	341	678	3.00%	98.90%

Source: Climate Analysis Indicators Tool (CAIT) Version 4.0.

(Washington, DC: World Resources Institute, 2007).

## **Commitments: percentages**

- G8 Heiligendamm – 50% by 2050 (consistent with stabilisation around 500ppm Co<sub>2</sub>e)
- US (under H Clinton) - 80% from 1990 levels by 2050
- France – 75% by 2050 (Factor 4)
- EU Spring Council: 60-80% by 2050 and 20-30% by 2020
- Germany – 40% by 2020

## **Target: stocks, history, flows**

- Current 40-45 GtCO<sub>2</sub>e p.a. Current stocks around 430ppm; pre-industrial stocks 280ppm
- The United States and the EU countries combined accounted for over half of cumulative global emissions from 1900 to 2005
- 50% reduction by 2050 requires per capita global GHG emissions of 2-3T/capita (20-25 Gt divided by 9 billion population)
- Currently US ~ 20+, Europe ~10+, China ~4, India ~1 T/capita

## The GHG 'reservoir'

- Long-term stabilisation at 550ppm CO<sub>2</sub>e implies that only a further 120ppm CO<sub>2</sub>e can be 'allocated' for emission, given that we start at 430ppm
- Developing country can largely claim this 120ppm given their low emissions in the past. Note that rich countries largely responsible for increase from 280ppm to 430ppm
- Equity requires a discussion of the appropriate use of this reservoir given past history
- Thus convergence of flows does not fully capture the equity story, from emissions perspective
- Equity issues arise also in adaptation, given responsibilities for past increases

**Global Deal (2); package**

## Key elements of a global deal: I

### ***Targets and Trade***

- Rich countries to take on ***strong individual targets***, creating demand side for reductions
- Rich country reductions and trading schemes designed to be ***open to trade with other countries***, including developing countries
- ***Supply side from developing countries*** simplified to allow much bigger markets for emissions reductions, ***through sectoral or technological benchmarking***



## Key elements of a global deal: II

### *Funding Issues*

- Strong initiatives, with public funding, on **deforestation** to prepare for inclusion in trading
- Demonstration and sharing of **technologies**
- Rich countries to deliver on Monterrey and Gleneagles commitments on **ODA** in context of extra costs of development arising from climate change

Combination of the above can, with appropriate market institutions, help overcome the inequities of climate change and provide **incentives for developing countries to play strong role** in global deal, eventually **taking on their own targets.**

# Conclusion from Stern analysis

Unless emissions are curbed, climate change will bring high costs for human development, economies and the environment

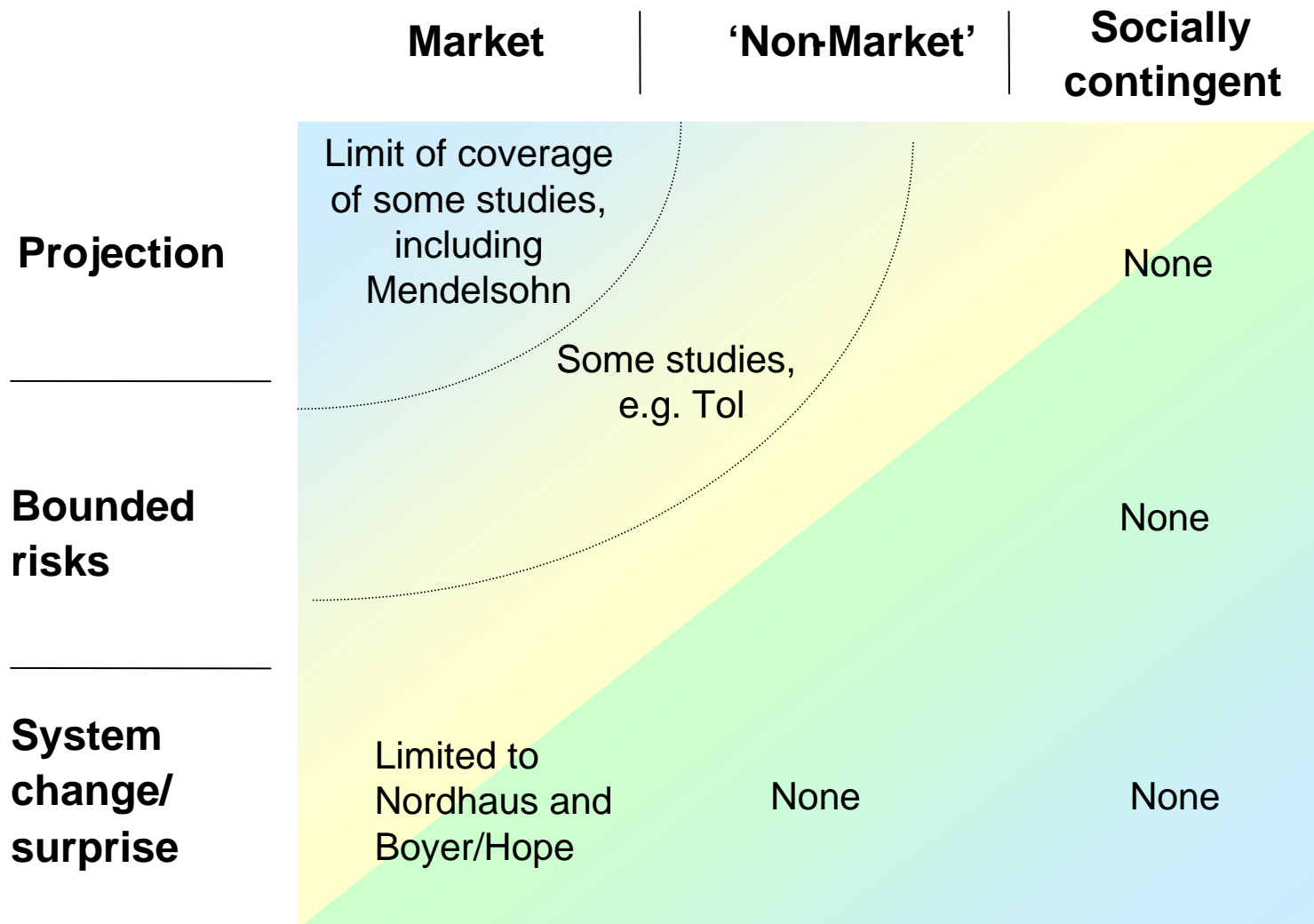
- Concentrations of 550ppm CO<sub>2</sub>e and above - very high risks of serious economic impacts
- Concentrations of 450ppm CO<sub>2</sub>e and below - extremely difficult to achieve *now* and with current and foreseeable technology

Limiting concentrations within this range is possible. The costs are modest relative to the costs of inaction.

Decisive and strong international action is urgent: delay means greater risks and higher costs

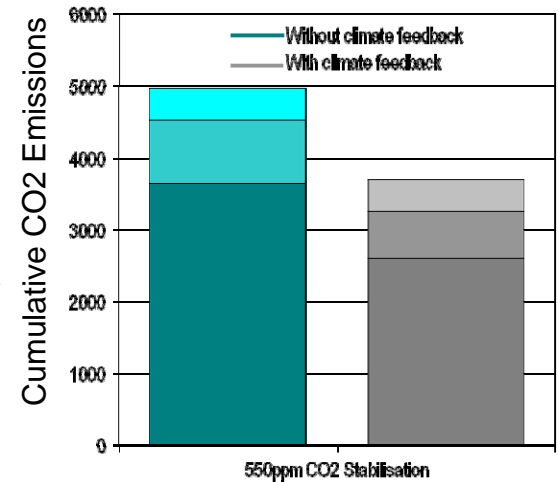
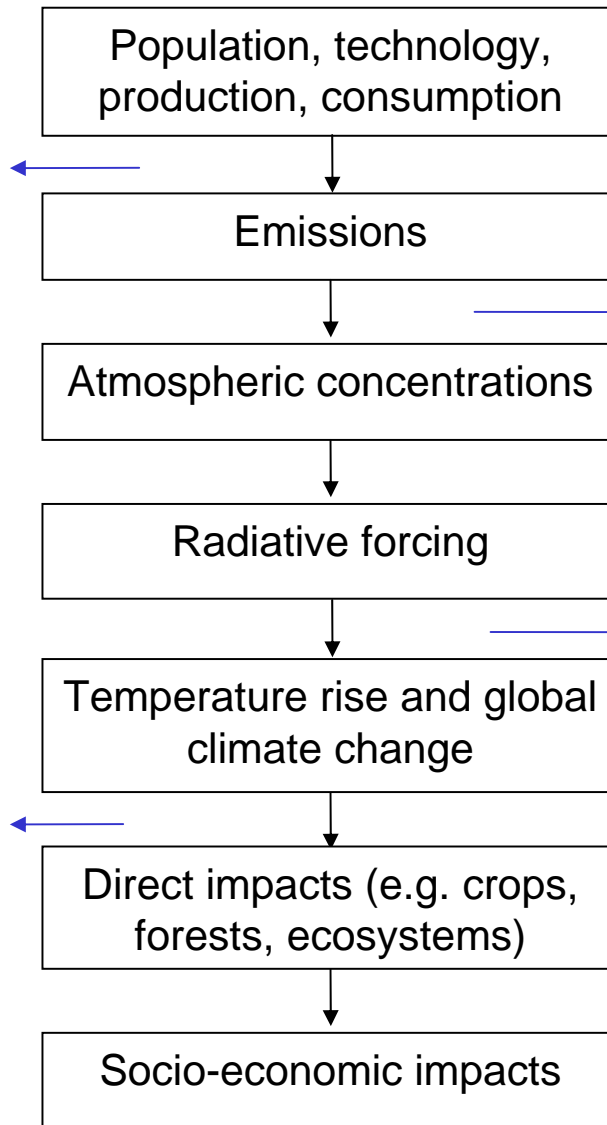
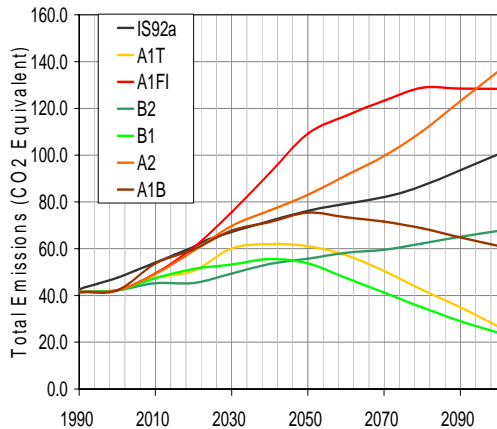
# Mitigation Policy Instruments

- **Pricing** the externality- carbon pricing via tax or trading, or implicitly through regulation
- Bringing forward lower carbon **technology**- research, development and deployment
- Overcoming information **barriers** and transaction costs— regulation, standards
- Promoting a **shared understanding** of responsible behaviour across all societies – beyond sticks and carrots

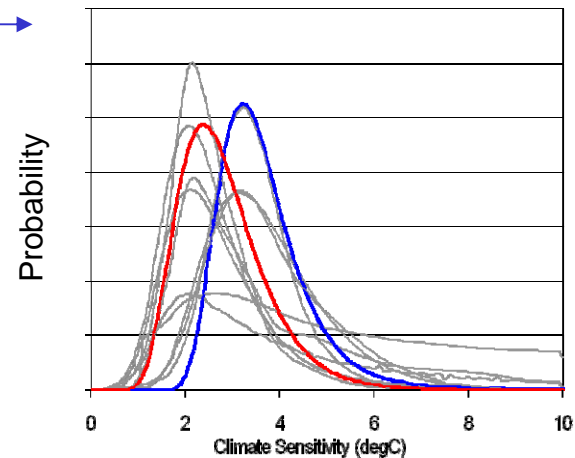
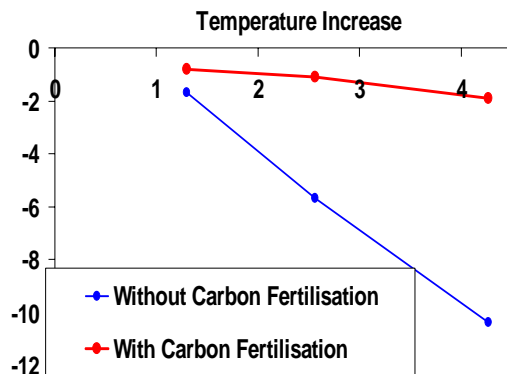


***Models only have partial coverage of impacts  
Values in the literature are a sub-total of impacts***

# Working with Uncertainty



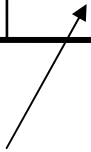
% Change in Global Cereal Production



# Aggregate Impacts Matrix

- Essential to take account of **risk and uncertainty**
- Models do **not** provide **precise** forecasts
- Assumptions on **discounting, risk aversion and equity** affect the results

	Market impacts	Broad impacts
Baseline climate	5% (0-12%)	11% (2-27%)
High climate	7% (1-17%)	14% (3-32%)



Rough estimate of equity weighting: 20%

# STABILISATION



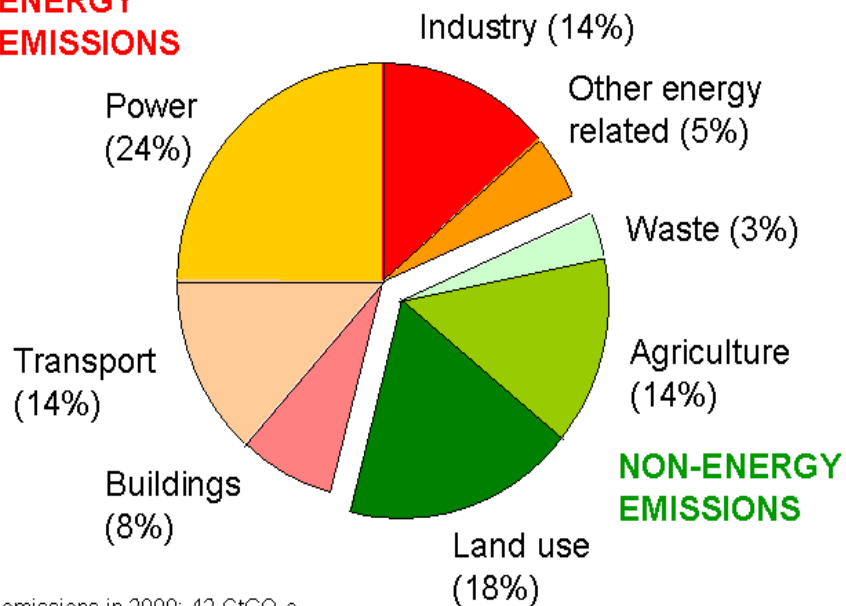
# MITIGATION COSTS





# Strategies for Emission Reduction

## ENERGY EMISSIONS



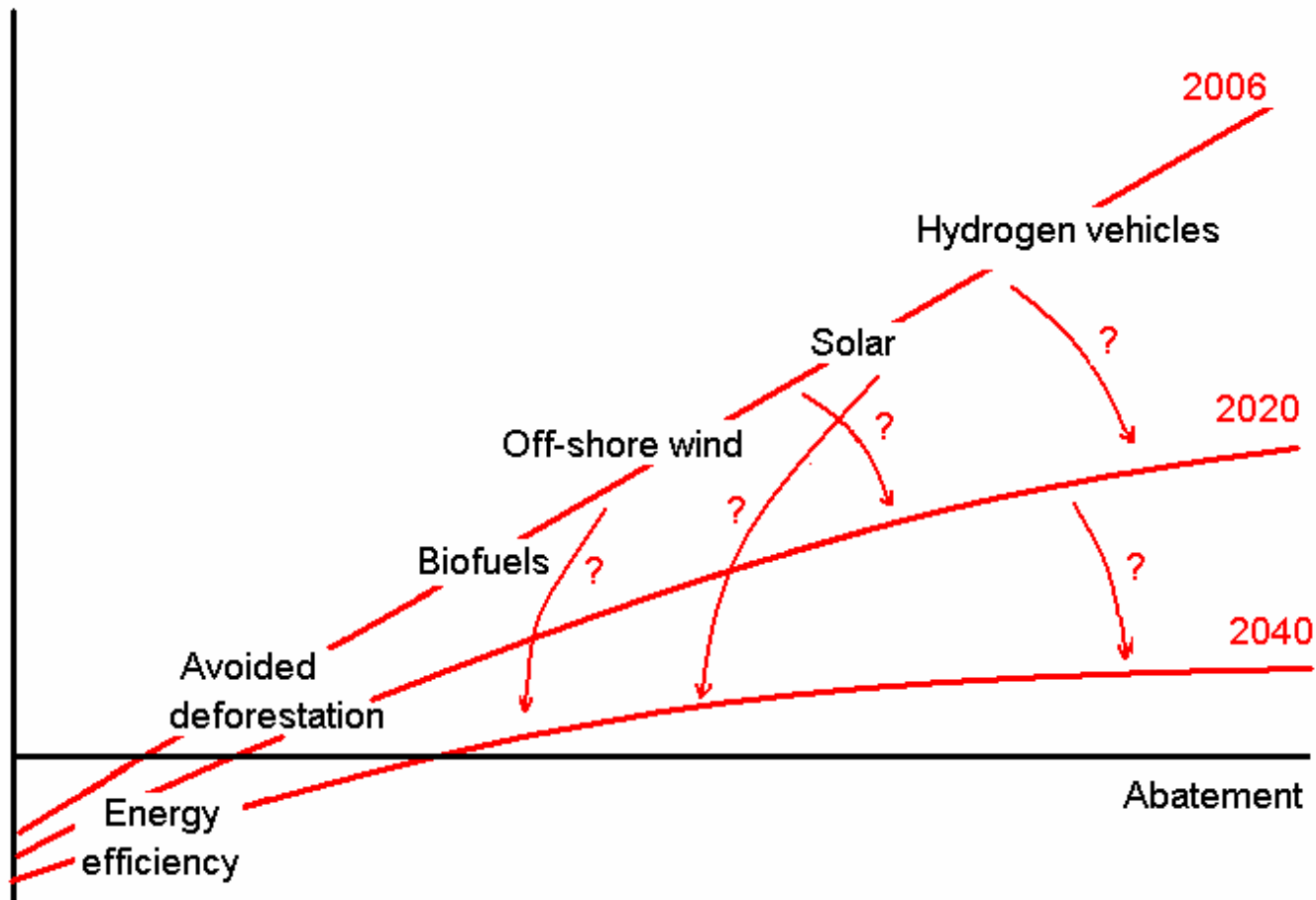
Total emissions in 2000: 42 GtCO<sub>2</sub>e.

## Four ways to cut emissions:

- reducing demand
- improving efficiency
- lower-carbon technologies
- non-energy emissions

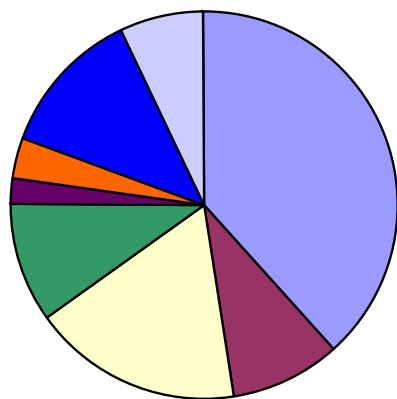
# Illustrative Marginal Abatement Option Cost Curve

Marginal  
cost per unit  
GHG  
abated \$



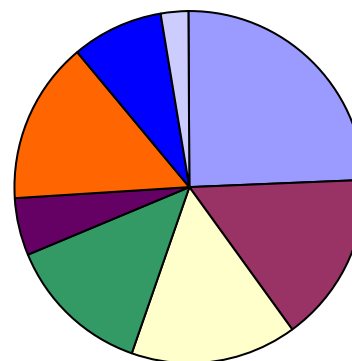
# Illustrative Distribution of Emission Savings by Technology

**Contributions to Carbon Abatement 2025**



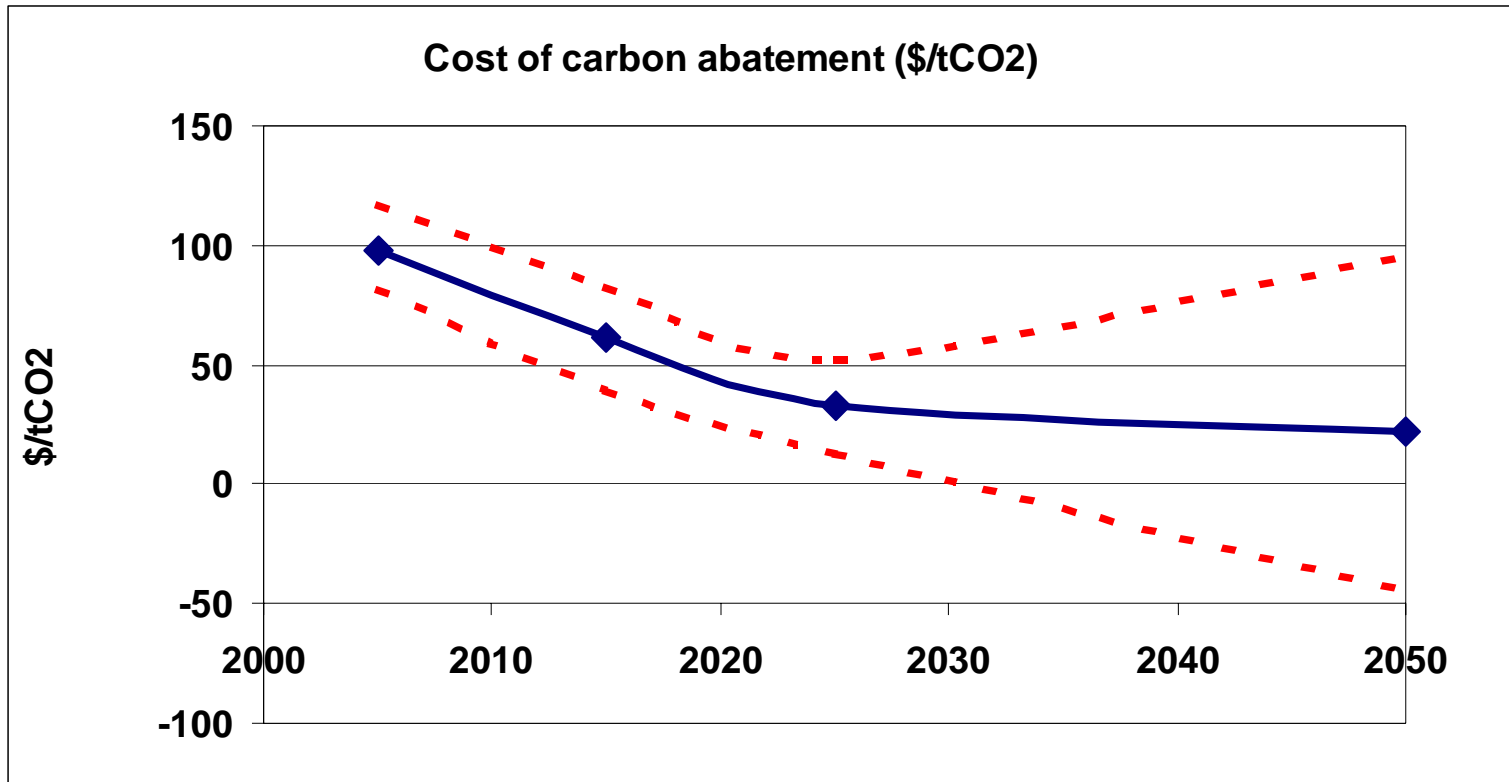
Abatement 11 GtCO2

**Contributions to Carbon Abatement, 2050**



Abatement 43 GtCO2

# Average Cost of Reducing Fossil Fuel Emissions to 18 GtCO<sub>2</sub> in 2050



**Table 9.1 Annual total costs of reducing fossil fuel emissions to 18 GtCO<sub>2</sub> in 2050**

	2015	2025	2050
Average cost of abatement, \$/t CO <sub>2</sub>	61	33	22
Emissions Abated GtCO <sub>2</sub> (relative to emissions in BAU)	2.2	10.7	42.6
Total cost of abatement, \$ billion per year:	134	349	930

# POLICY



# Adaptation

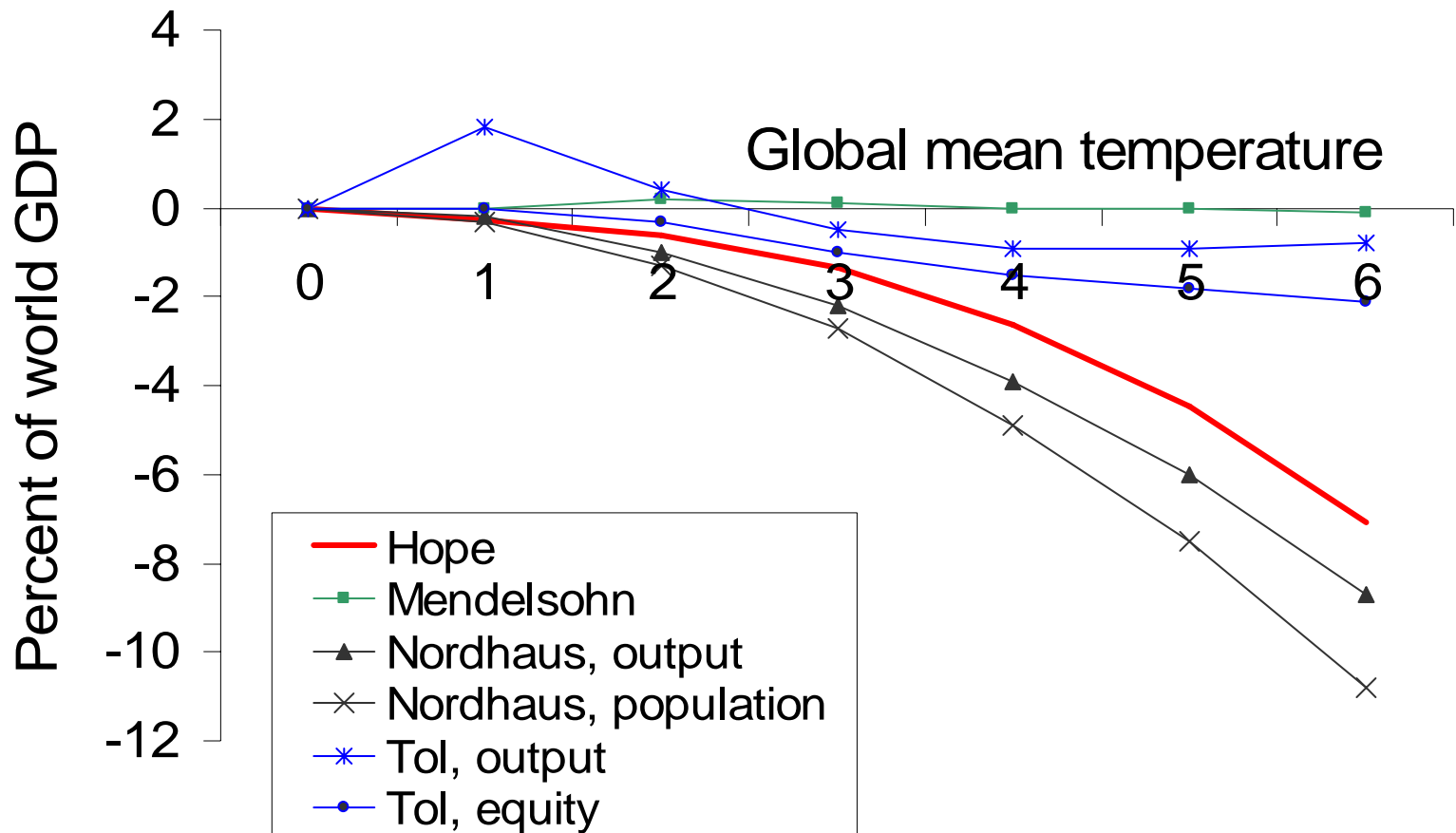
**Adaptation** is inevitable: climate change is with us and more is on the way

## **Adaptation cannot be a substitute for mitigation**

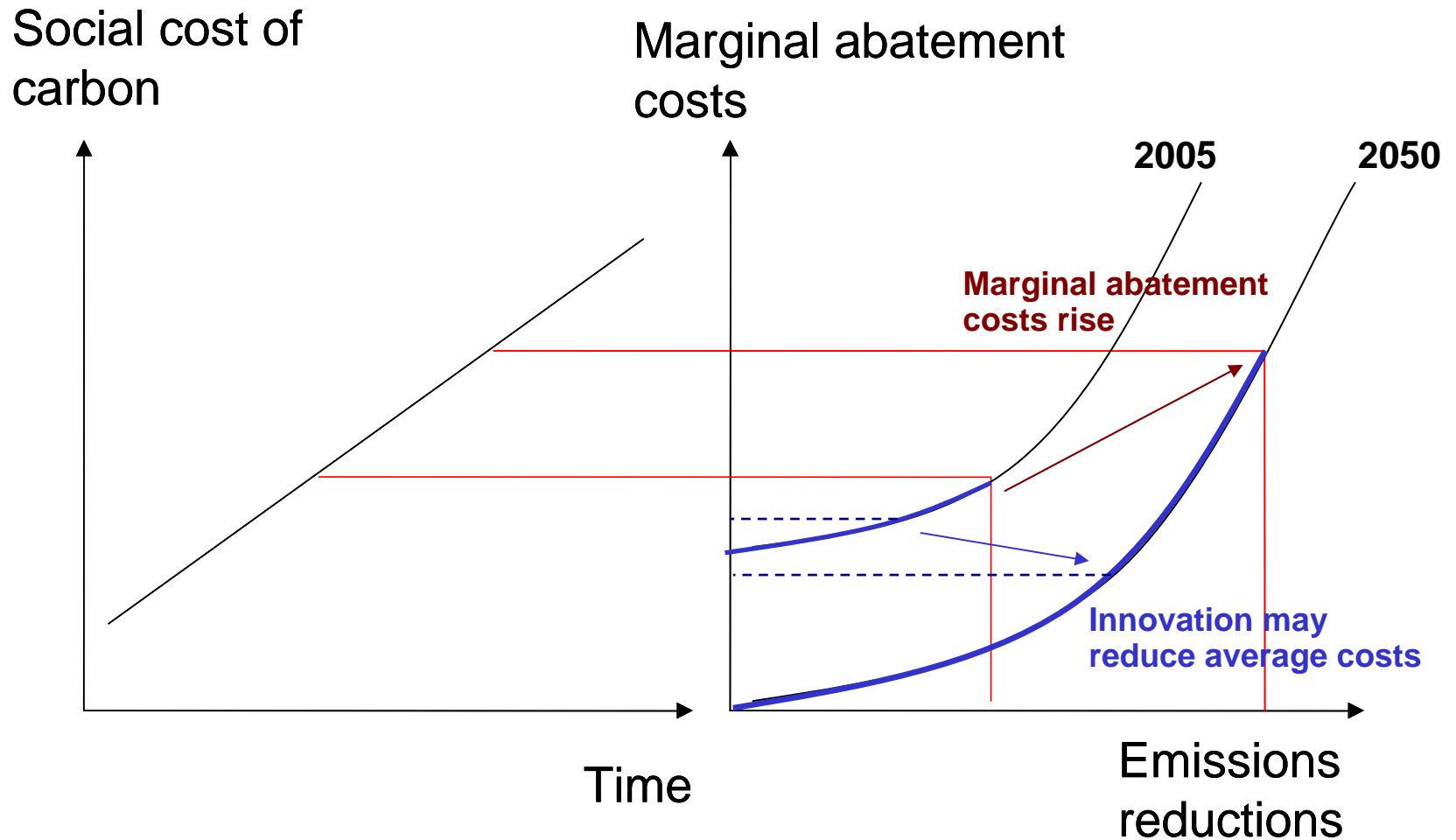
- only reduce the costs of climate change...
- ...but these are rising rapidly
- for severe impacts there are limits to what adaptation can achieve
- Doesn't address risks and uncertainty

## **Adaptation crucial in developing countries**

## The PAGE model and other Integrated Assessment models

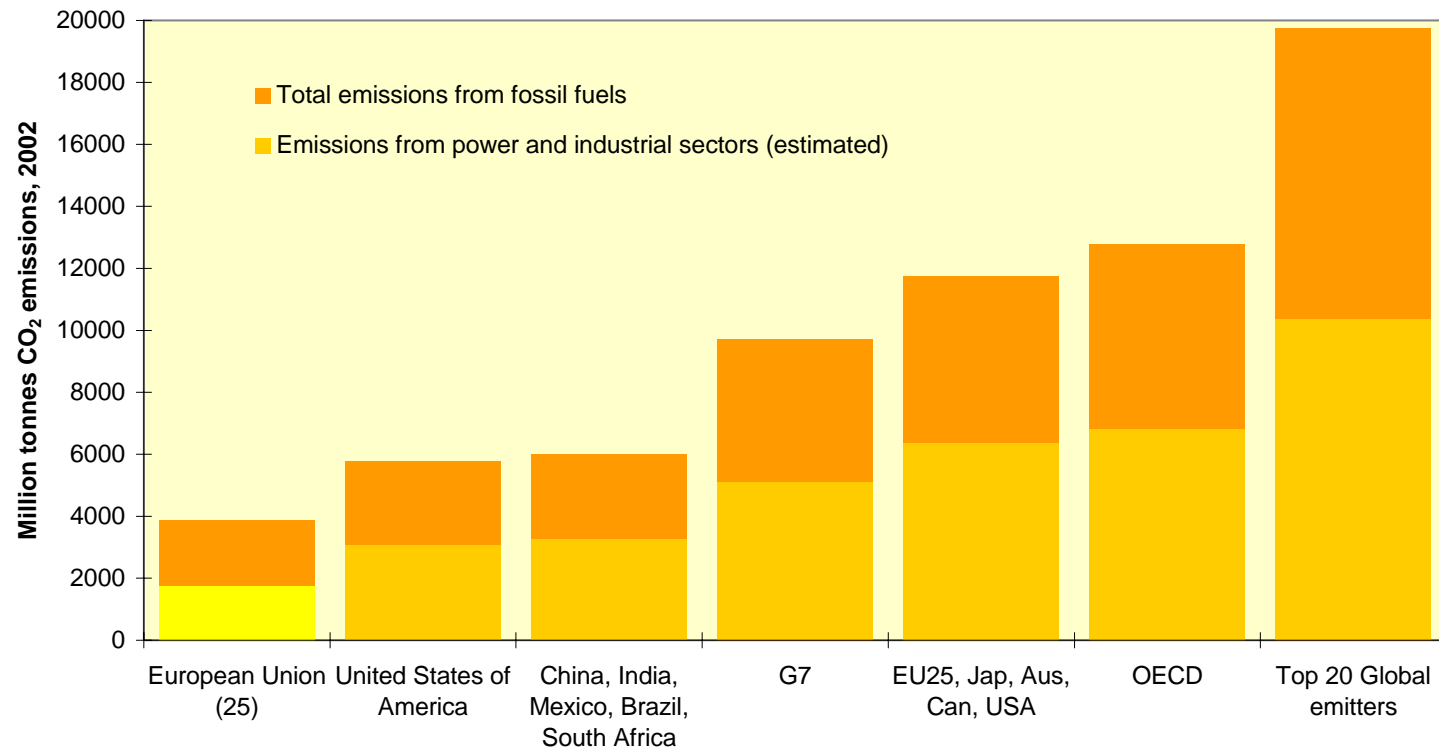


# The Relationship Between the Social Cost of Carbon and Emissions Reductions





# Global carbon markets can be expanded



- Increasing the size of global carbon markets – by expanding schemes to new sectors or countries, or linking regional schemes – can drive large flows across countries and promote action in developing countries

## Additional points in critiques:

- Alarmist science
- IPCC emission scenarios (high with implausible population assumptions)
- Double counted risk
- Adaptation will dramatically reduce costs
- Confuse income and consumption
- Comparability of mitigation costs and impacts
- Bias/underestimation of mitigation costs
- High optimal tax rate
- No peer review

## Key principles of international action

Effective action requires:

- Long-term quantity goals to limit risk; short-term flexibility to limit costs
- A broadly comparable global price for carbon
- Cooperation to bring forward technology
- Moving beyond sticks and carrots
- Equitable distribution of effort
- Transparency and mutual understanding of actions and policies

## Spreading awareness of other countries actions

- EU – Strategic Energy Review – rejection of national plans
- US – State/City level action and technology support
- China – overall and firm level efficiency targets, standards, reforestation, export duty on energy efficient good

Much more to be done but positives elsewhere

## Building international co-operation – a 6 point plan

- Agree stabilisation level – resultant emissions pathway
- Determine equity consideration
- National emissions targets (2050 60-80% developed countries – on course by 2020)
- Reducing costs through global carbon price (transfers through trading building coalitions)
- Addressing deforestation and technology policy
- Enforcement mechanism is the will of the domestic population – responsible behaviour

## Conclusion

- Our understanding of the **risks** of climate change has advanced strongly.
- We understand the **urgency and scale** of action required.
- We know that the **technologies and economic incentives for effective action are available or can be created**
- We are in a much better position now to use our **shared understanding** to agree on what goals to adopt and what action to take.



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# What is the economics of climate change and how does it depend on the science?

Climate change is an externality with a difference:

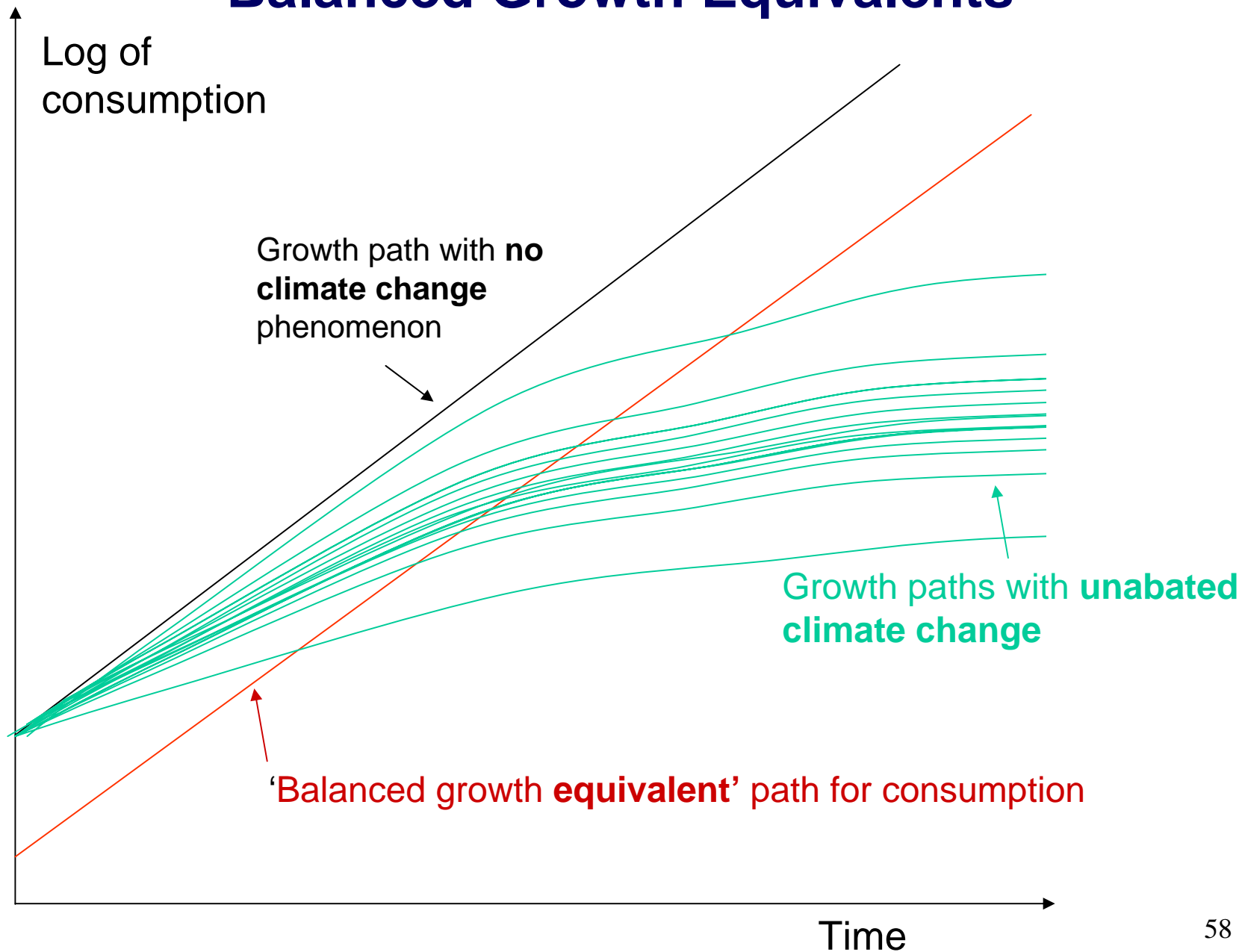
- **G**lobal
- **U**ncertain
- **L**ong-term
- **P**otentially large and irreversible



# Understanding Disaggregated Impacts

- **Developing countries** (especially vulnerable)
  - Rising water stress
  - Falling agricultural yields/incomes
  - Malnutrition and disease
  - Migration and conflict
- **Developed countries** (not immune)
  - Water stress in S. Europe and California
  - Costs of extreme weather events
  - Sea level rise
  - Higher insurance costs

# 'Balanced Growth Equivalents'

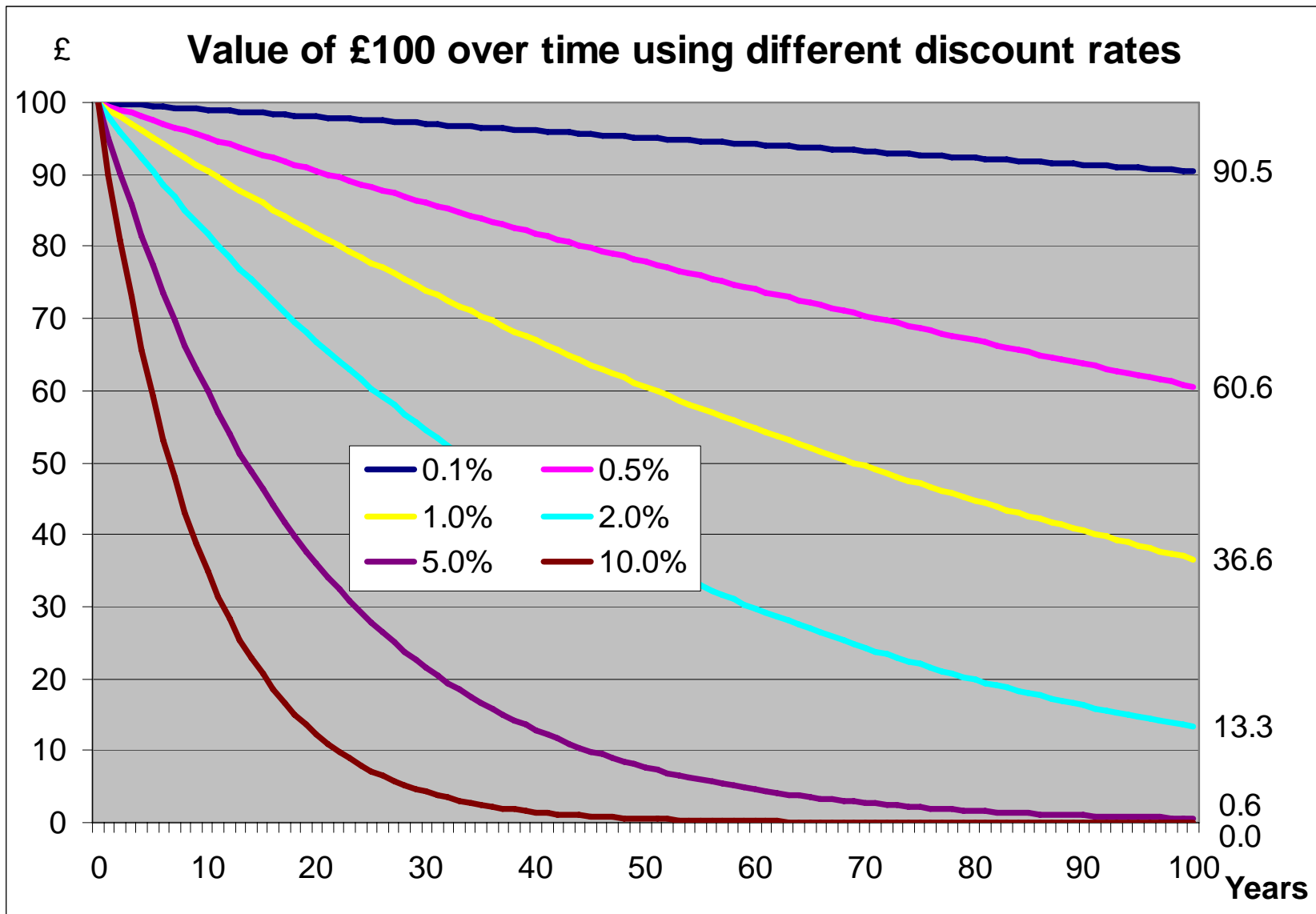


# Discounting

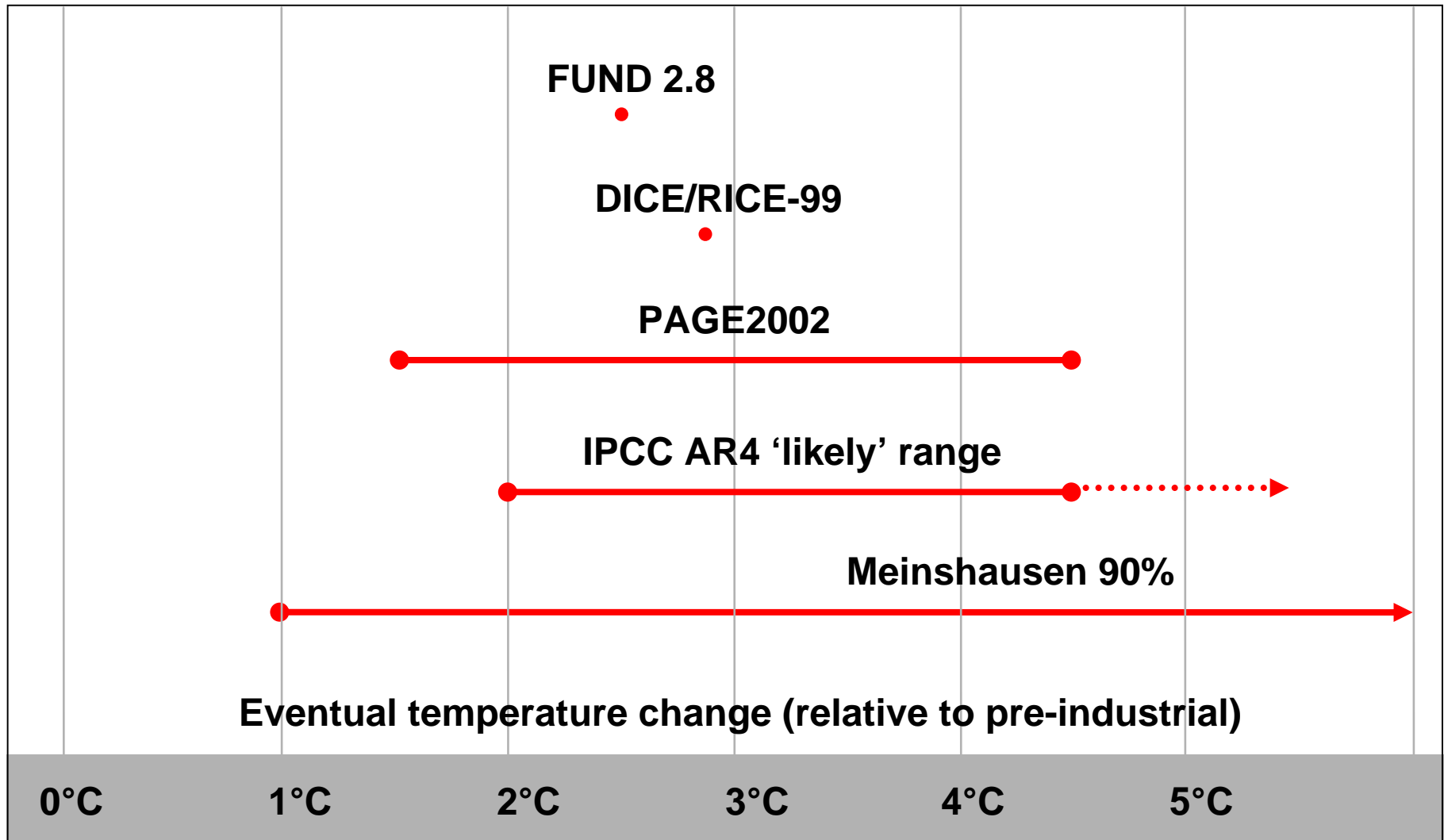
Pure time discount rate (%) $\delta$	Probability of human race surviving 100 years
0.1	0.905
0.5	0.607
1.0	0.368
1.5	0.223

Discount Rate:  $\eta \times \text{GDP growth rate} + \delta$

## Sensitivity analysis: discounting



# Estimates of climate sensitivity from IAMs compared to GCMs



## **Key research questions for policy**

- Linking and expanding emissions trading schemes
- Developing and deploying CCS and other key technologies globally
- Planning for adaptation

# Sensitivity analysis of cost estimates – model structure

	Variation	Change in % consumption damages (BGE)
Emissions scenario (population)	40% lower	-4
<b>Increasing the damage function exponent</b>	<b>Stochastic - 3</b>	<b>+20</b>
Growth	1% higher	+
Terminal conditions	Continued growth past 2200 or decline	High Sensitivity ++
Incorporating further risk and uncertainty	More parameter and baseline uncertainty	+3
Aversion to irreversibilities		+
Rise in price of environmental goods relative to consumption goods	Equivalent loss in consumption	++

Bold – direct calculation (others are from other studies or ‘back of the envelope’)

# Sensitivity analysis of cost estimates – value judgements

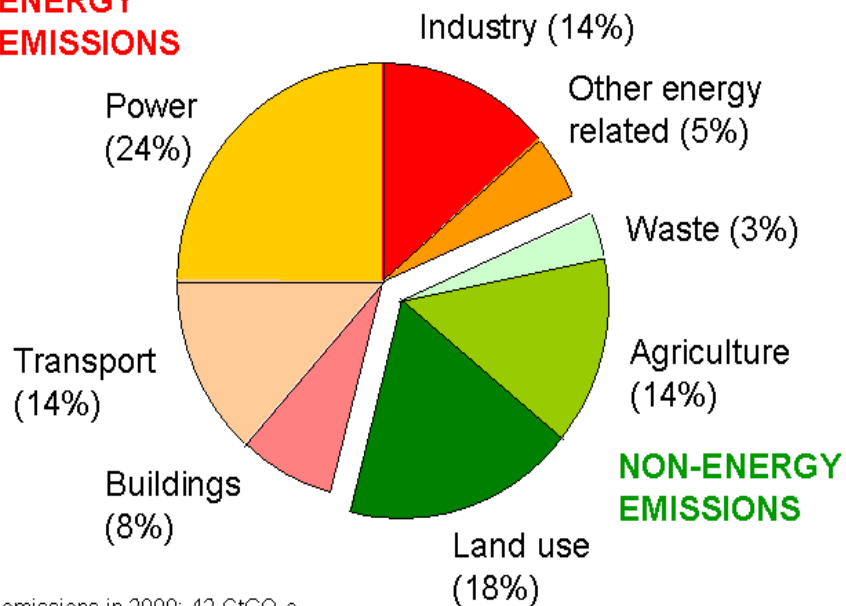
	Variation	Change in % consumption damages (BGE)
<b>Increasing the elasticity of marginal utility of consumption (inequality and risk aversion)</b>	<b>1-2</b>	<b>-7</b>
<b>Increasing the pure rate of time preference</b>	<b>0.1-1.5%</b>	<b>-8</b>
Intra-generational income distribution/regional equity weighting	Regional distribution	+6

Bold – direct calculation (others are from other studies or ‘back of the envelope’)



# Strategies for Emission Reduction

## ENERGY EMISSIONS



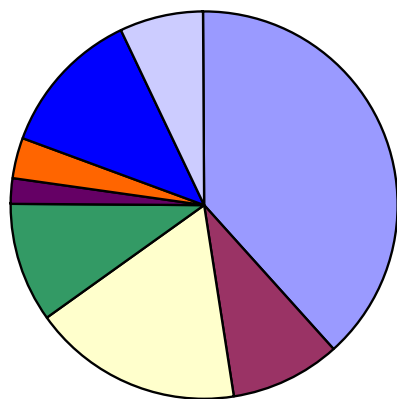
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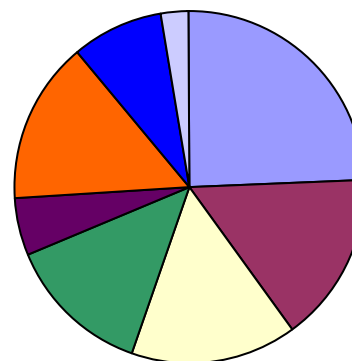
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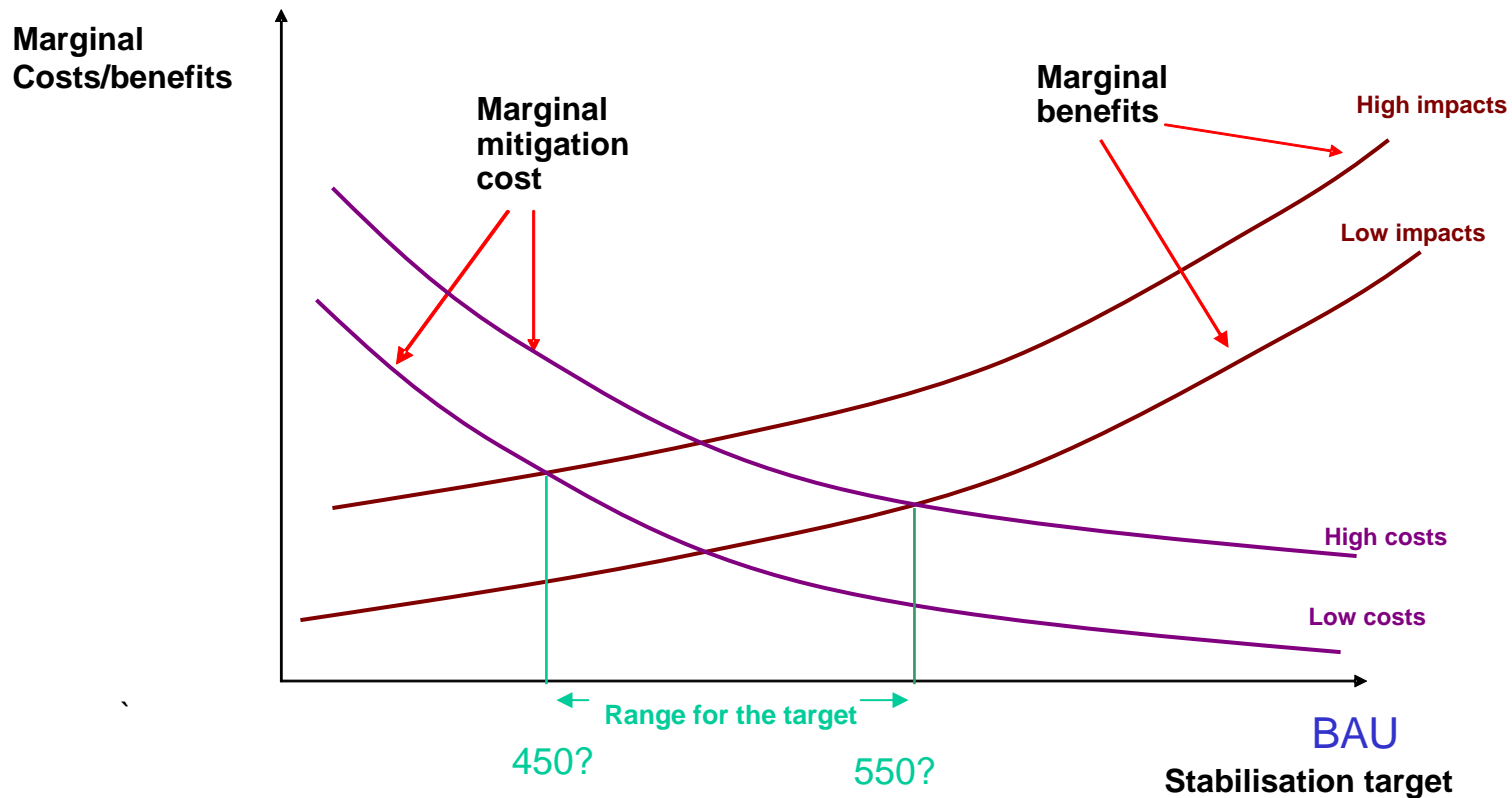
Abatement 11 GtCO2

**Contributions to Carbon Abatement, 2050**



Abatement 43 GtCO2

# Schematic Representation of How to Select a Stabilisation Level

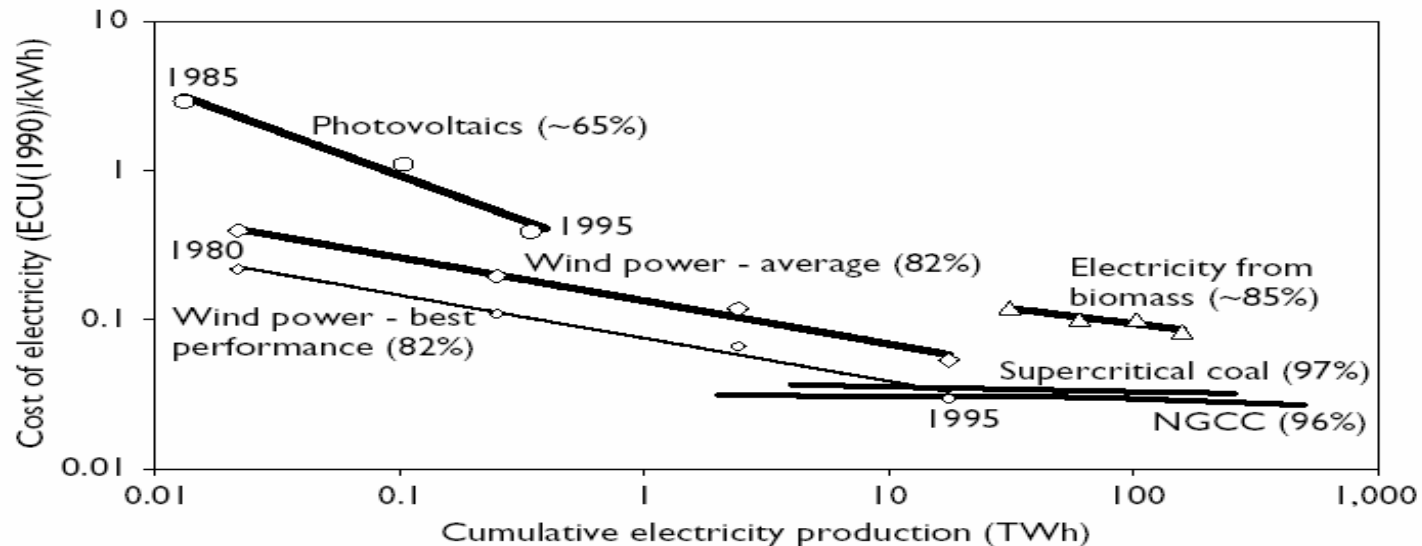


# Key principles of international action

Effective action requires:

- Transparency and mutual understanding of actions and policies
- Long-term quantity goals to limit risk
- Short-term flexibility to limit costs
- A broadly comparable global price for carbon
- Moving beyond sticks and carrots
- Cooperation to bring forward technology
- Equitable distribution of effort
- Informing and mobilising public opinion

# Technology needs more than a carbon price



Carbon price alone not enough to bring forward the technologies we need

One way of doing this is through global public funding for technologies:

- R&D funding should double, to around \$20 bn
- Deployment incentives should increase 2 to 5 times, from current level of \$34 bn

# Adaptation

**Adaptation** is inevitable: climate change is with us and more is on the way

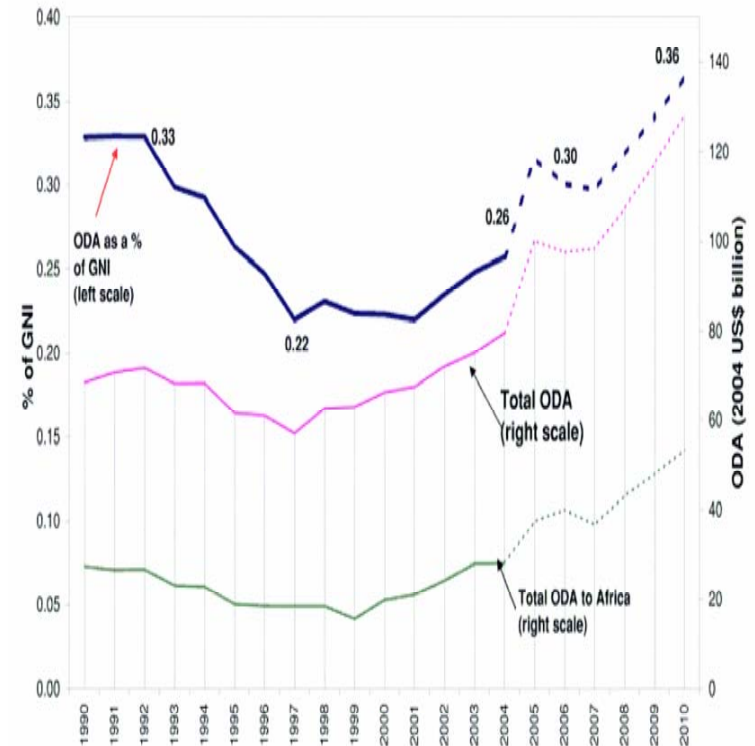
## **Adaptation cannot be a substitute for mitigation**

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## **Adaptation crucial in developing countries**

# Adaptation

- Development increases resilience
- Adaptation will put strong pressure on developing country budgets and ODA: essential to meet 2010 and 2015 commitments
- International action also has a key role in supporting global public goods for adaptation
  - Disaster response
  - Crop varieties and technology
  - Forecasting climate and weather



# Conclusion from Stern analysis

Unless emissions are curbed, climate change will bring high costs for human development, economies and the environment

- Concentrations of 550ppm CO<sub>2</sub>e and above - very high risks of serious economic impacts
- Concentrations of 450ppm CO<sub>2</sub>e and below - extremely difficult to achieve *now* and with current and foreseeable technology

Limiting concentrations within this range is possible. The costs are modest relative to the costs of inaction.

Decisive and strong international action is urgent: delay means greater risks and higher costs



## Mitigation policy instruments

- Pricing the externality- carbon pricing via tax or trading, or implicitly through regulation
- Bringing forward lower carbon technology- research, development and deployment
- Overcoming information barriers and transaction costs– regulation, standards
- Promoting a shared understanding of responsible behaviour across all societies – beyond sticks and carrots

## Financing international action

International finance flows should be scaled up for effective and equitable mitigation; arrangements such as the Clean Development Mechanism must be transformed to support much larger flows.

Carbon finance works best where national policies and programmes support low carbon development, and where a range of financial instruments for foreign and domestic investment are combined

The IFIs can play a very strong role in shaping investment frameworks and piloting new approaches – eg through the World Bank Energy Investment Framework

**Policy for mitigation:  
Establishing a carbon price**

Price signals can be established in different ways: greenhouse gas taxes; capping emissions and setting up a market in permits; or implicitly through regulation.

Emissions trading is one powerful route to support international co-operation.

Credibility, flexibility and predictability are key if policy is to influence investment decisions by companies.

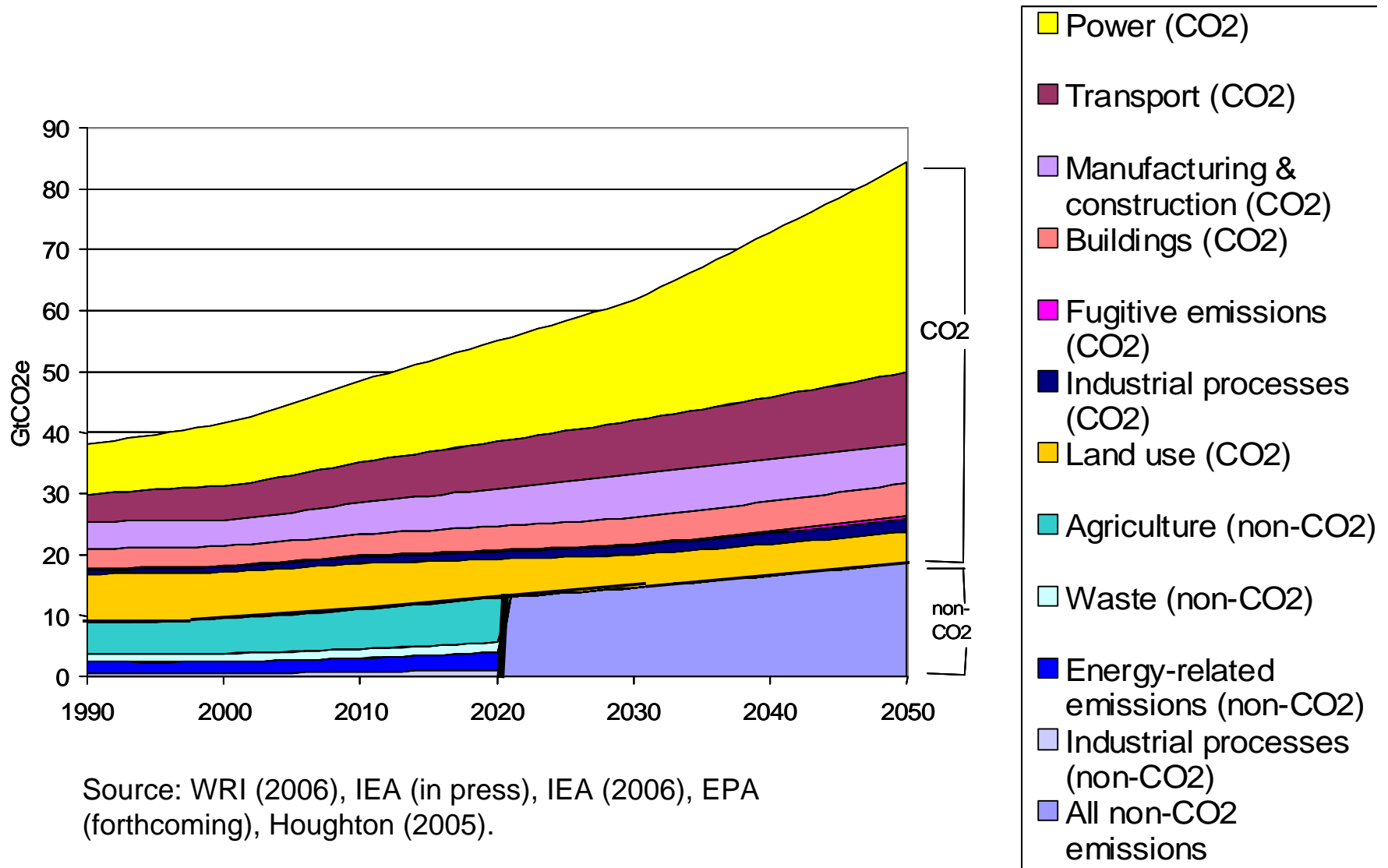
## Sensitivity analysis: discounting

<b>Damage function exponent</b>	<b>Utility discount rate</b>	<b>Baseline climate; market impacts + risk of catastrophe</b>	<b>Base climate; market impacts + risk of catastrophe + non-market impacts</b>	<b>High climate; market impacts + risk of catastrophe + non-market impacts</b>
<b>Low range</b>	<i>0.1</i>	<i>5.0</i>	<i>10.9</i>	<i>14.4</i>
	<b>0.5</b>	3.6	8.1	10.6
	<b>1.0</b>	2.3	5.2	6.7
	<b>1.5</b>	1.4	3.3	4.2
<b>High range</b>	<i>0.1</i>	<i>6.0</i>	<i>14.2</i>	<i>21.9</i>
	<b>0.5</b>	4.3	10.2	15.8
	<b>1.0</b>	2.7	6.4	9.8
	<b>1.5</b>	1.7	4.0	5.9

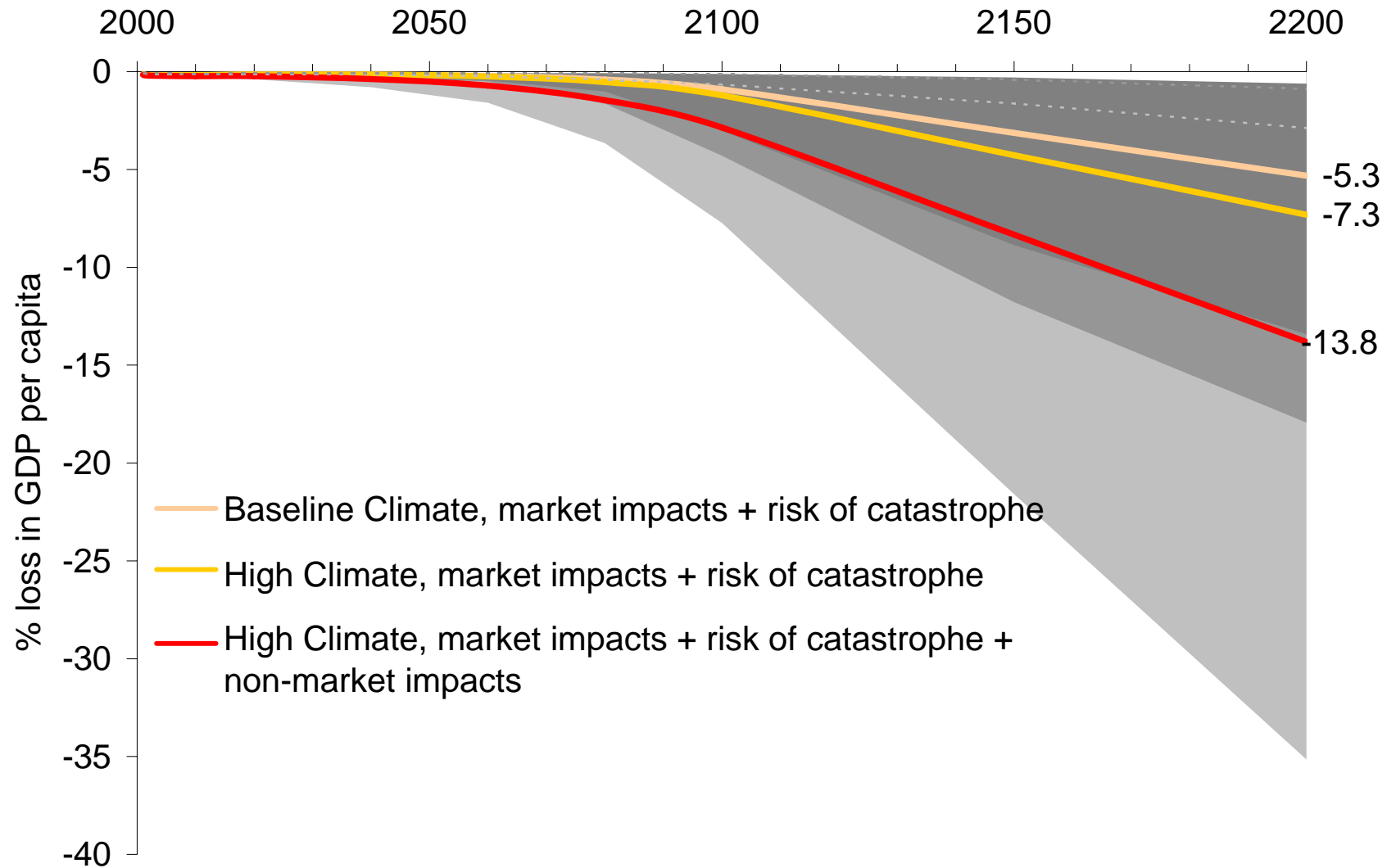
## Sensitivity analysis: damage function and elasticity of marginal utility of consumption

Damage function exponent	Elasticity of marginal utility of consumption	Baseline climate; market impacts + risk of catastrophe  Mean (5 <sup>th</sup> percentile, 95 <sup>th</sup> percentile)	Baseline climate; market impacts + risk of catastrophe + non-market impacts  Mean (5%, 95%)	High climate; market impacts + risk of catastrophe + non-market impacts  Mean (5%, 95%)
Low range	1.0	5.0 (0.6-12.4)	10.9 (2.2-27.4)	14.4 (2.7-32.6)
	1.25	3.8 (0.6-9.6)	8.7 (2.2-21.7)	12.1 (2.7-26.0)
	1.5	2.9 (0.5-7.1)	6.5 (1.7-16.5)	10.2 (2.0-20.0)
High range	1.0	6.0 (0.8-15.5)	14.2 (2.8-32.2)	21.9 (3.7-51.6)
	1.25	4.6 (1.8-12.0)	11.3 (2.6-25.2)	18.2 (3.8-41.9)
	1.5	3.4 (0.3-9.0)	8.7 (1.8-19.2)	15.3 (2.8-33.1)

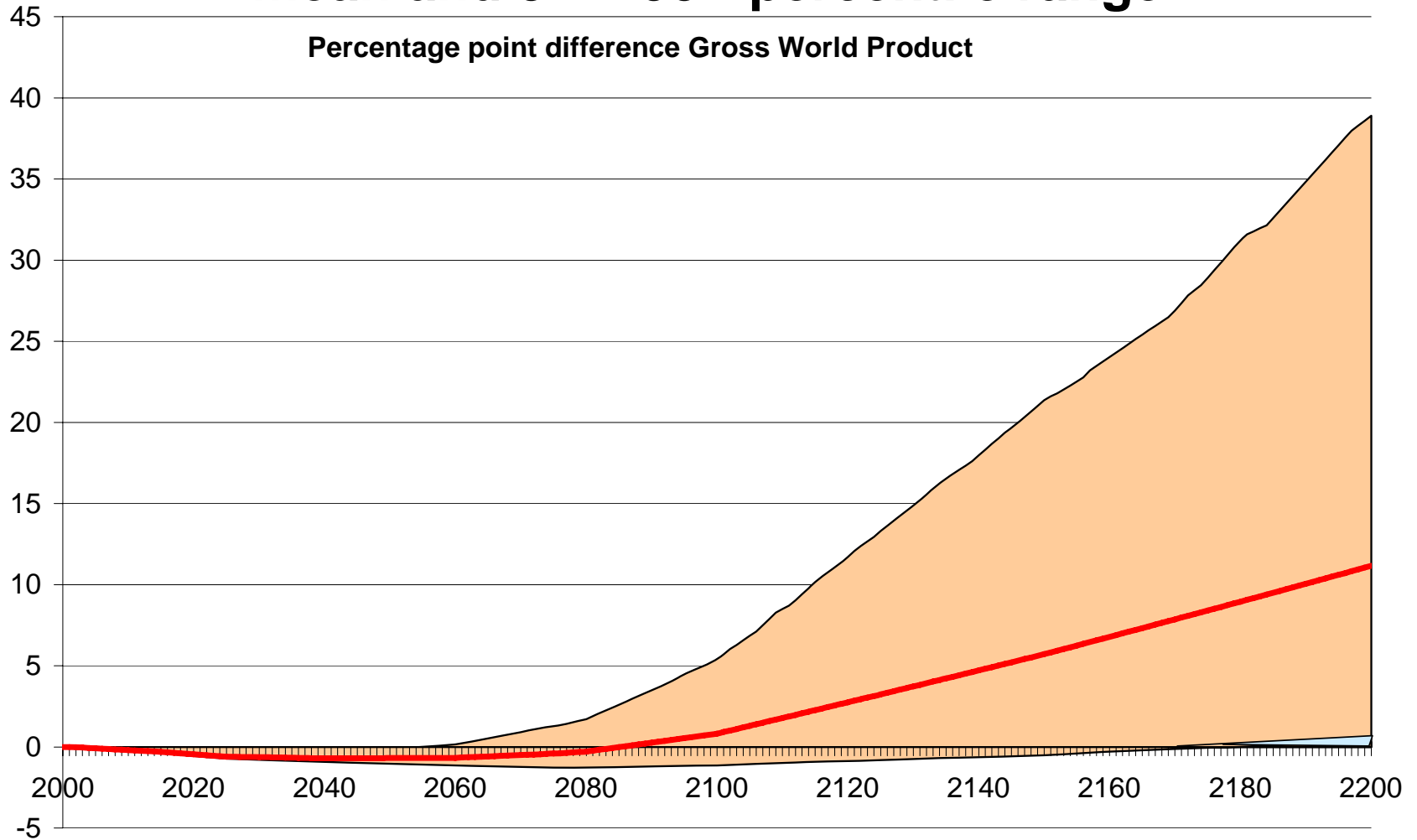
# Historical and projected GHG emissions by sector (by source)



# Damages



# **‘Output gap’ between the ‘550ppm CO<sub>2</sub>e and 1% GWP mitigation cost’ scenario and BAU scenario, mean and 5<sup>th</sup> – 95<sup>th</sup> percentile range**

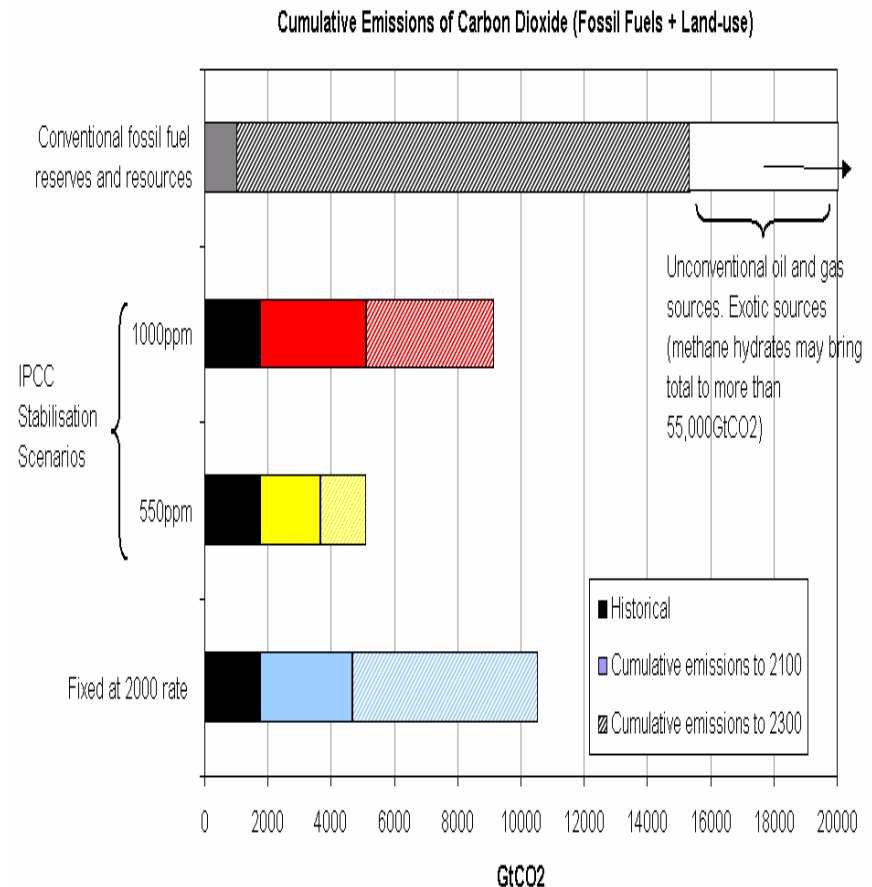




## There are more than enough proven reserves to get to 1000ppm CO<sub>2</sub>

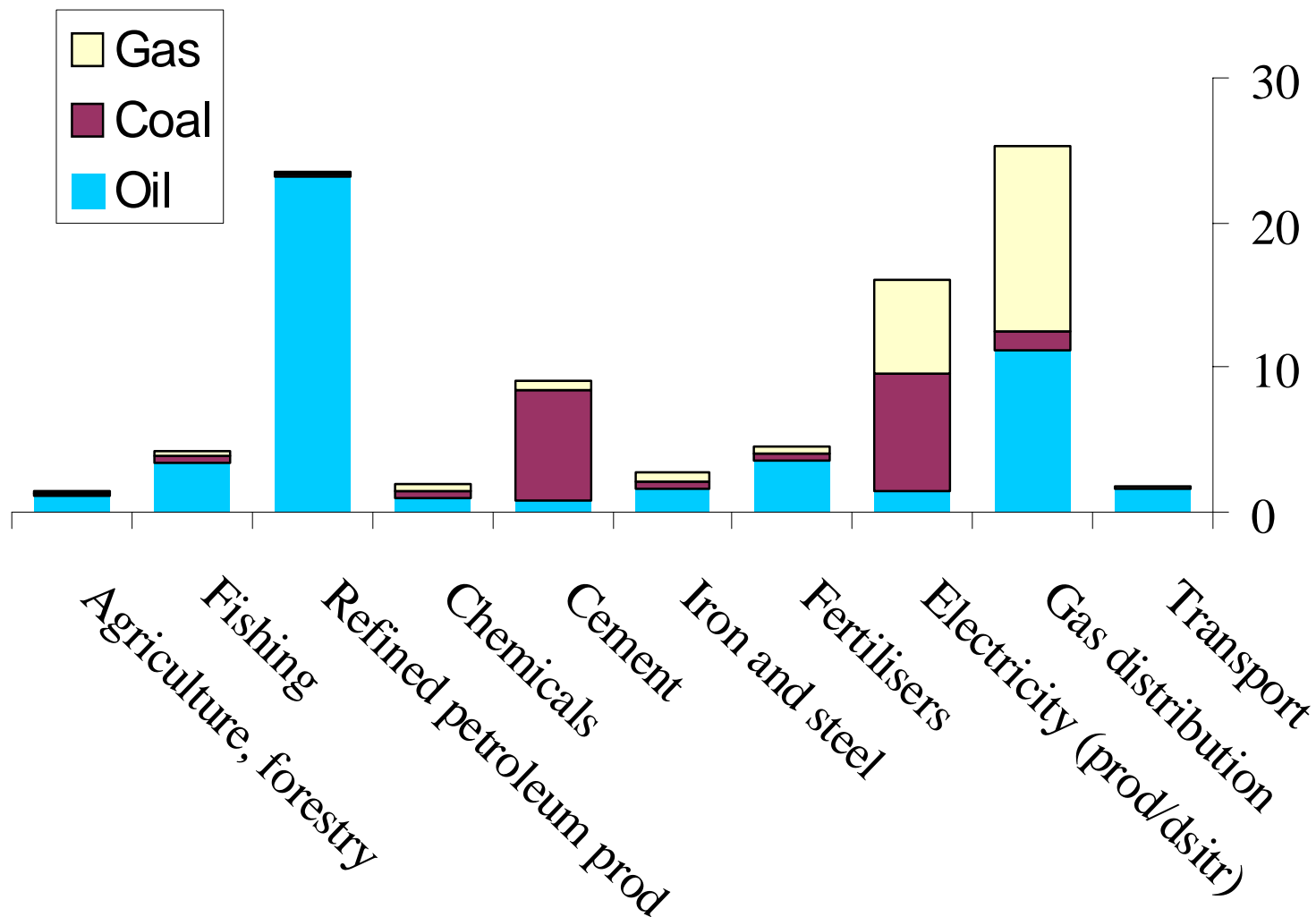
Peak oil is not the answer... Non-conventional sources of oil (tar sands, coal liquefaction etc) are far more carbon intensive than conventional oil deposits

Large reserves of coal available for cheap and reliable energy in many large and fast-growing economies

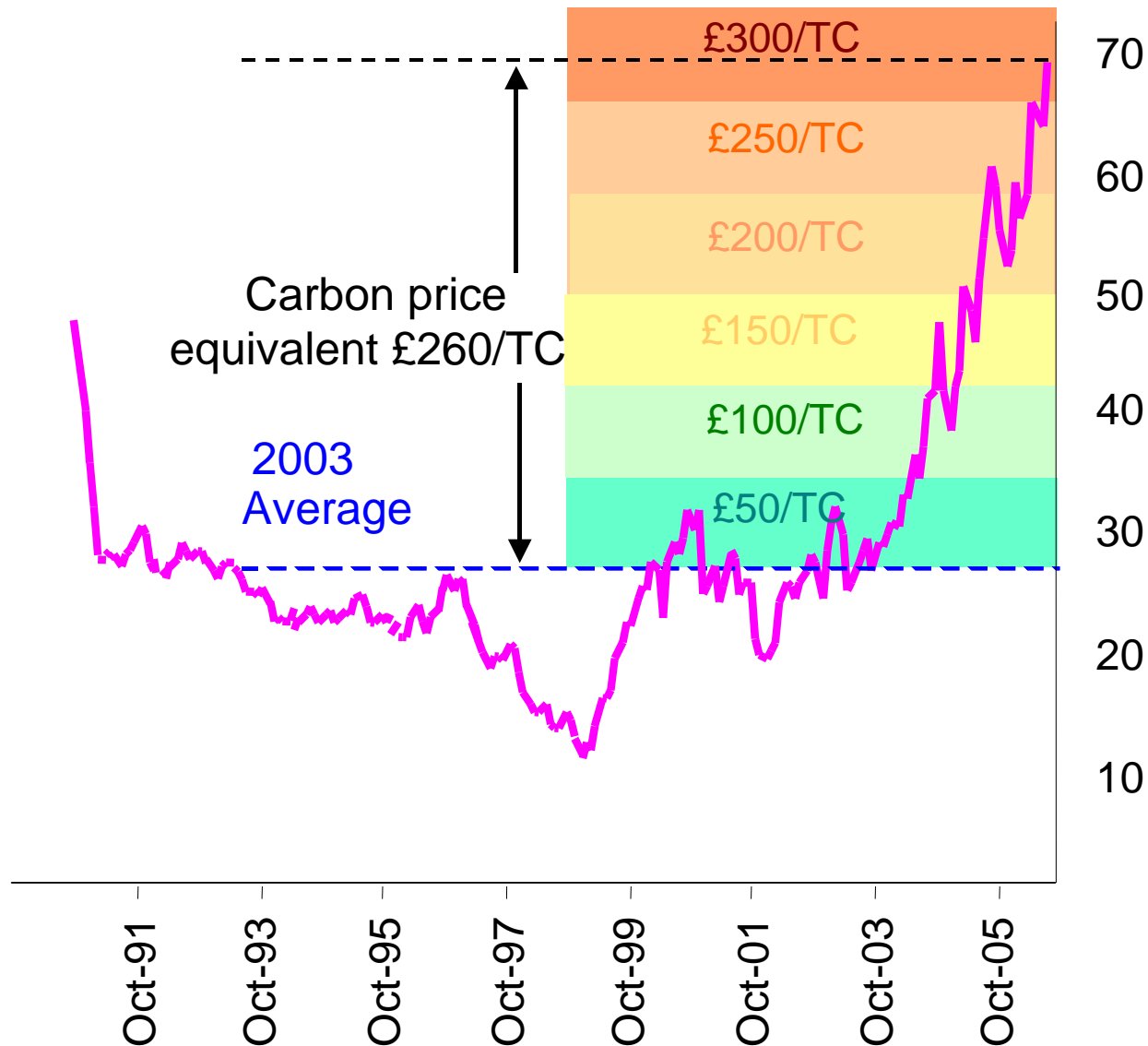


Source: Lenton et al (2006), IPCC

# Product price increases from £70/tC pricing (full pass-through), percent



# The recent rise in the Brent spot price, US \$ per barrel (2003 prices)

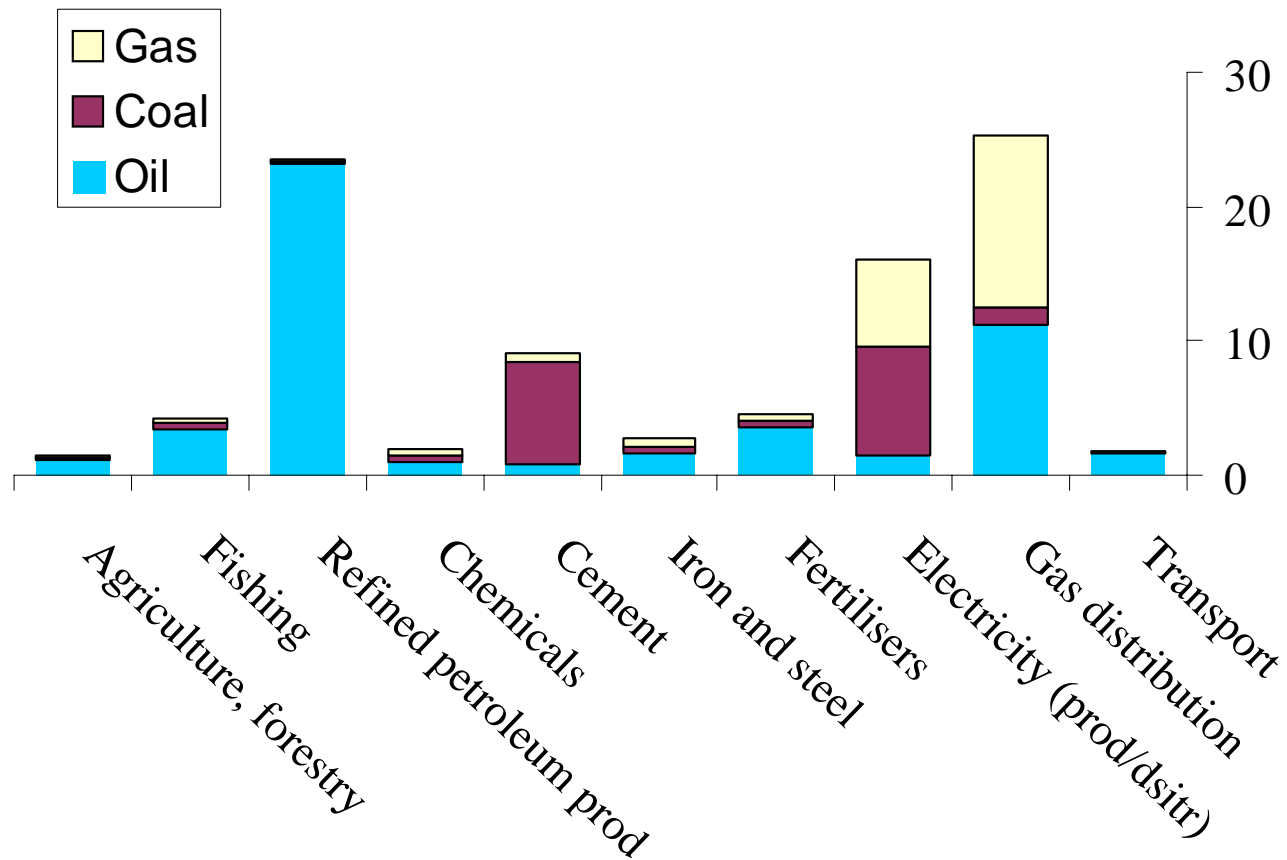


# Competitiveness - key messages

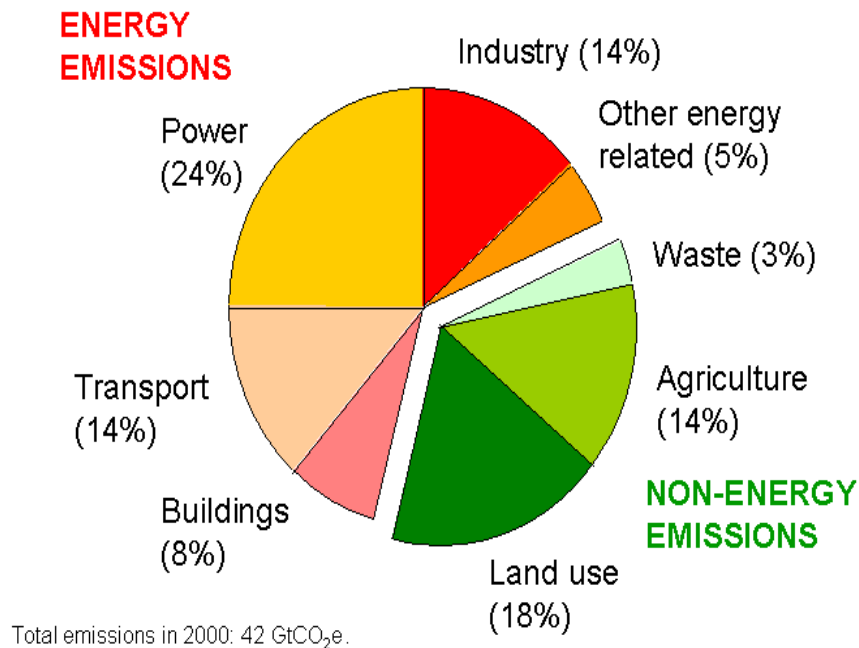
- Main objective of mitigation is to change relative prices of carbon-intensive goods; reallocate resources away from carbon-intensive activities!
- The challenge will be managing the transition to coordinated international action; acting at the EU level will be vital
- Total fossil fuel energy costs account for 3% of variable costs in UK production; introducing a £10/tC carbon price would have a similar size of impact on economy as a 6% rise in oil and gas prices
- UK Input-Output tables & empirical studies suggest carbon-intensive tradable industries are unlikely to divert trade significantly or relocate if action is taken at an EU level
- Action may boost long-term growth for economies/firms that anticipate change, have the skills, flexibility and technological capacity to take advantage of them

# Carbon intensity

## Product price increases from £70/tC pricing (full pass-through), per cent



# Avoiding deforestation



- Curbing deforestation is highly cost-effective, and significant
- Forest management should be shaped and led by nation where the forest stands
- Large-scale pilot schemes could help explore alternative approaches to provide effective international support

## Has energy policy risen to meet the climate change challenge?

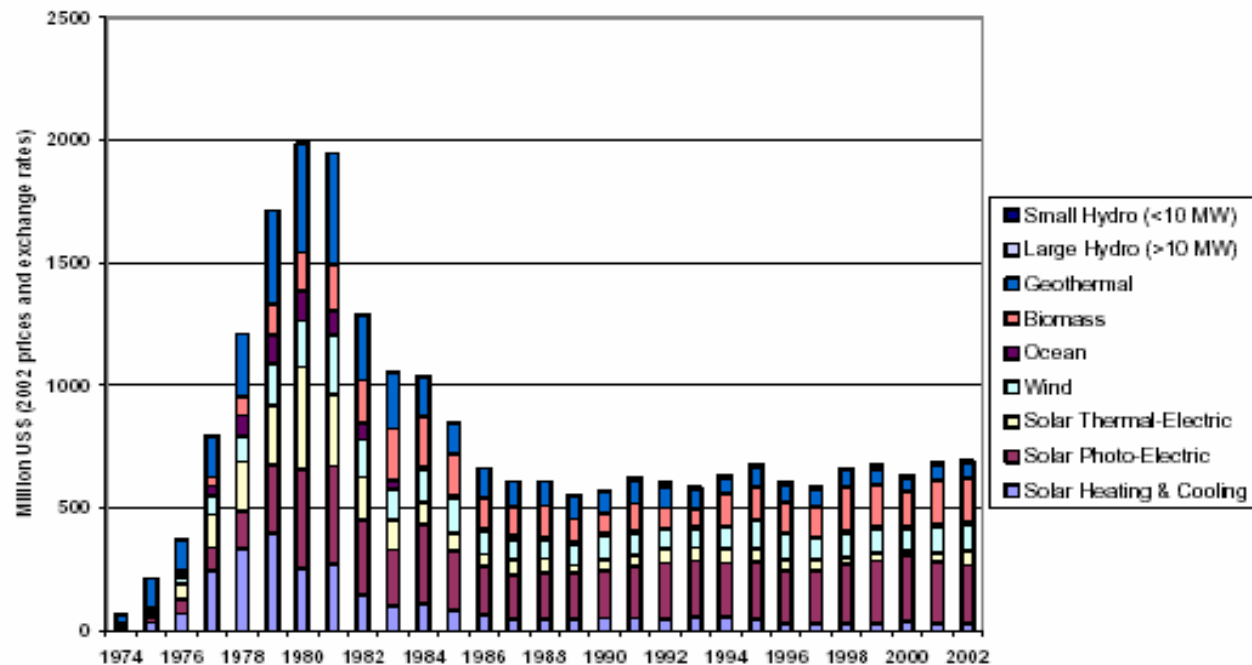


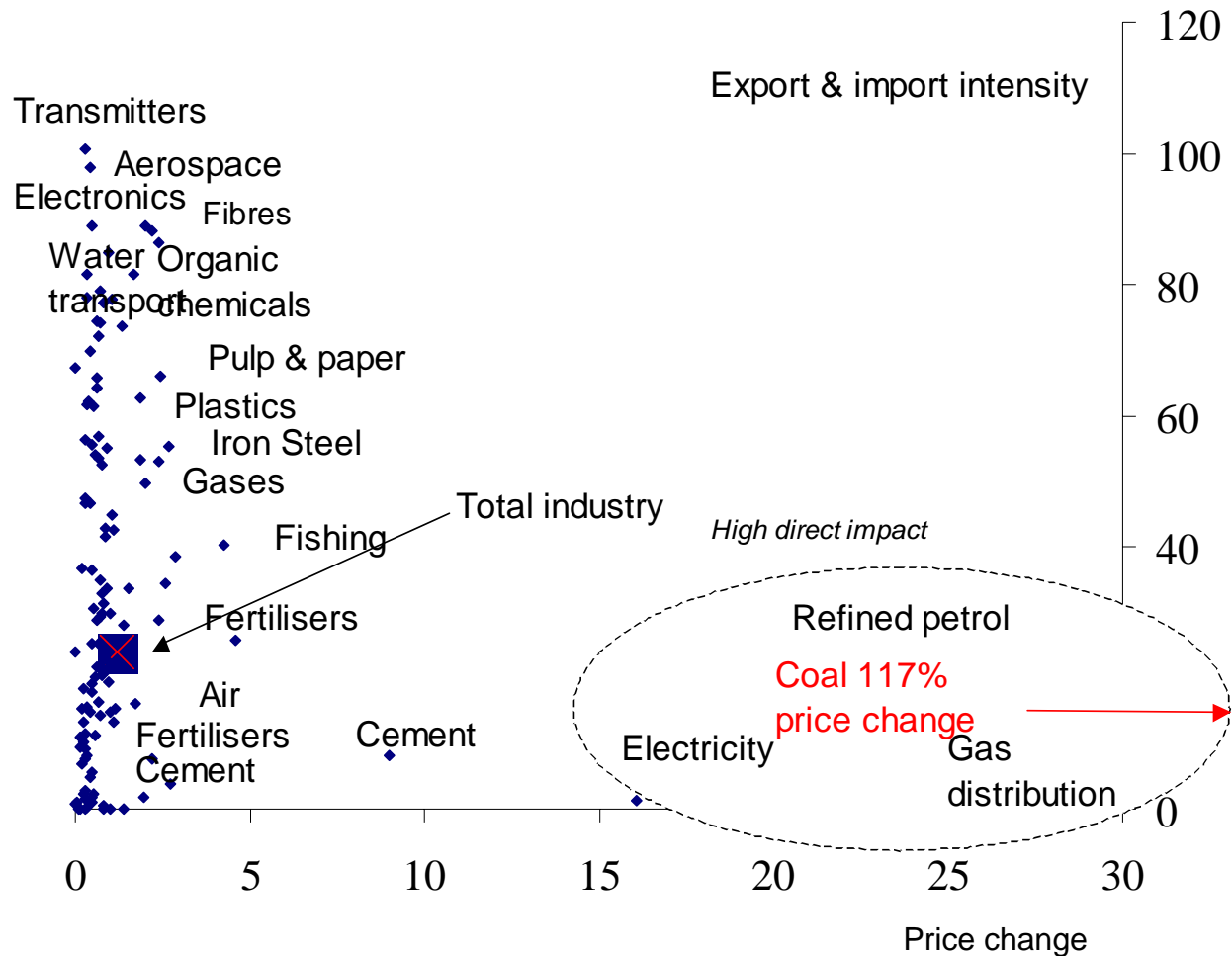
Figure 11 Renewable Energy Technology RD&D (IEA, 2004)

Energy RD&D more generally shows a similar pattern

Renewable energy RD&D remains at around 8% of total energy RD&D

# Vulnerable industries

## Price sensitivity and trade exposure, per cent



Export and import intensity is defined as exports of goods and services as a percentage of total supply of goods and services, plus imports of goods and services as a percentage of total demand for goods and services. Output is defined as gross, so the maximum value attainable is 200.



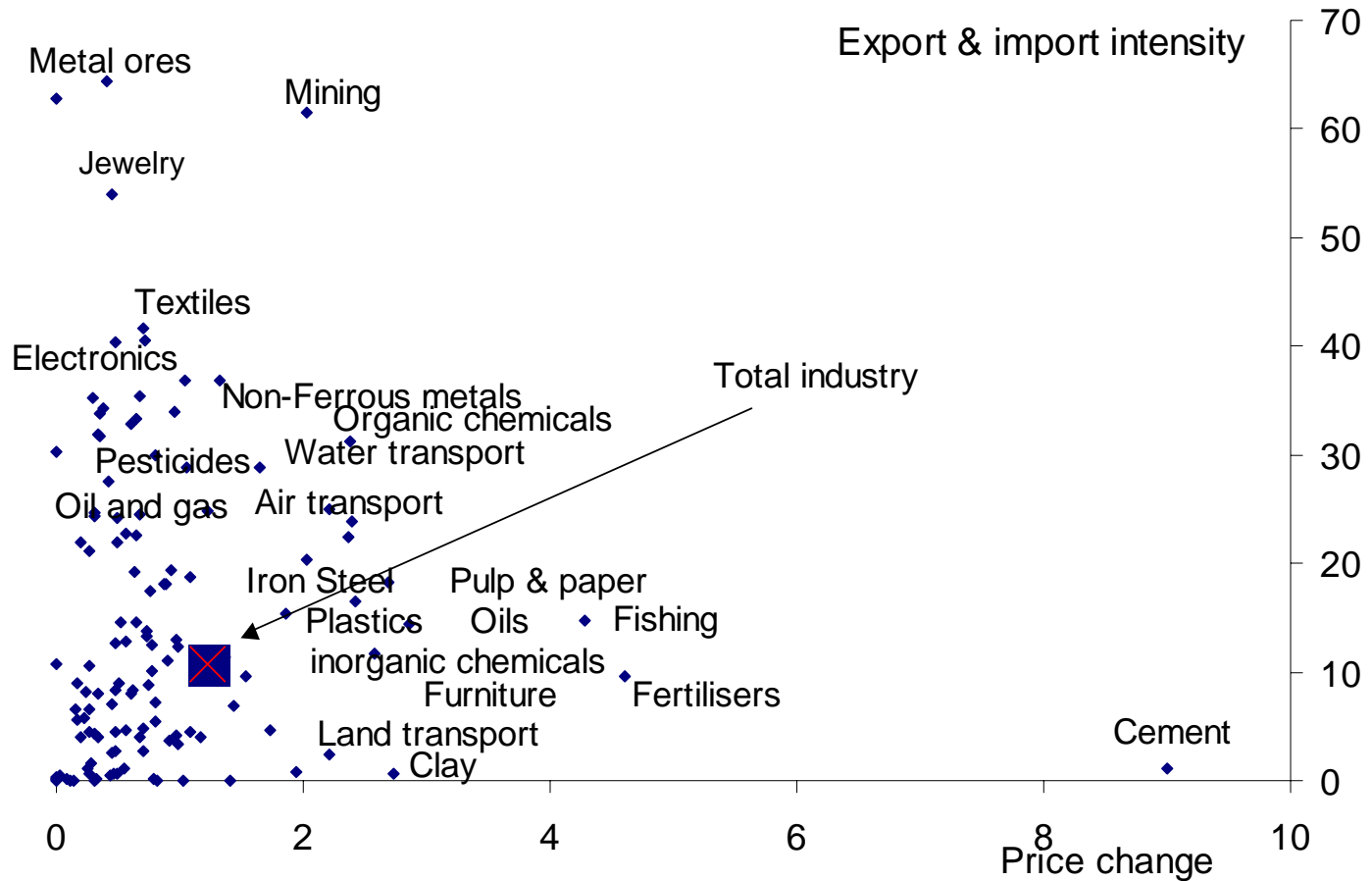
## Action at EU level

Key aim is multilateral agreement, but managing the transition argues for EU proceeding ASAP, and ahead of the pack if necessary:

- key step in getting the institutions in place to build a global consensus for climate action
- promoting trust; improving the chances of bringing others in
- avoiding replacing obsolescent capital with long-lived, high-carbon plant and machinery, which would have to be replaced later;
- developing a comparative advantage in 'clean tech', potentially high-growth, areas; and
- ancillary benefits such as clean air and energy security

## Vulnerable industries

Price sensitivity and **non-EU** trade exposure, per cent



Export and import intensity is defined as UK exports of goods and services to non-EU as a percentage of total supply of goods and services, plus UK imports of goods from non-EU and services as a percentage of total demand for goods and services. Output is defined as gross, so the maximum value attainable is 200.

## Expectations of collective action

- Trade diversion & relocation are less likely, the stronger the expectation of global action
- Iceland has used clean energy to attract energy-intensive sectors
- Aluminium firms settling In Iceland in anticipation of global carbon pricing
- Not acting alone: action has been taken in many countries including China and the US:
  - Energy efficiency;
  - R&D in low-carbon technologies;
  - Carbon trading schemes

## Whole-economy competitiveness

- Energy-intensive industries account for a small and falling proportion of UK output
- When the illustrative carbon price of £70/tC is applied, whole economy production and consumer goods prices might be expected to rise by just over one per cent.
- The 19 (out of 123) most carbon intensive UK sectors account for less than 5% of total output & would see variable costs increase of more than 2%
- Only 6 would undergo an increase of 5%+:
  - Gas supply and distribution (28%); Refined petroleum (24%); Electricity production and distribution (19%); Cement (9%); Fertilisers (5%); Fishing (5%)

## Whole-economy competitiveness

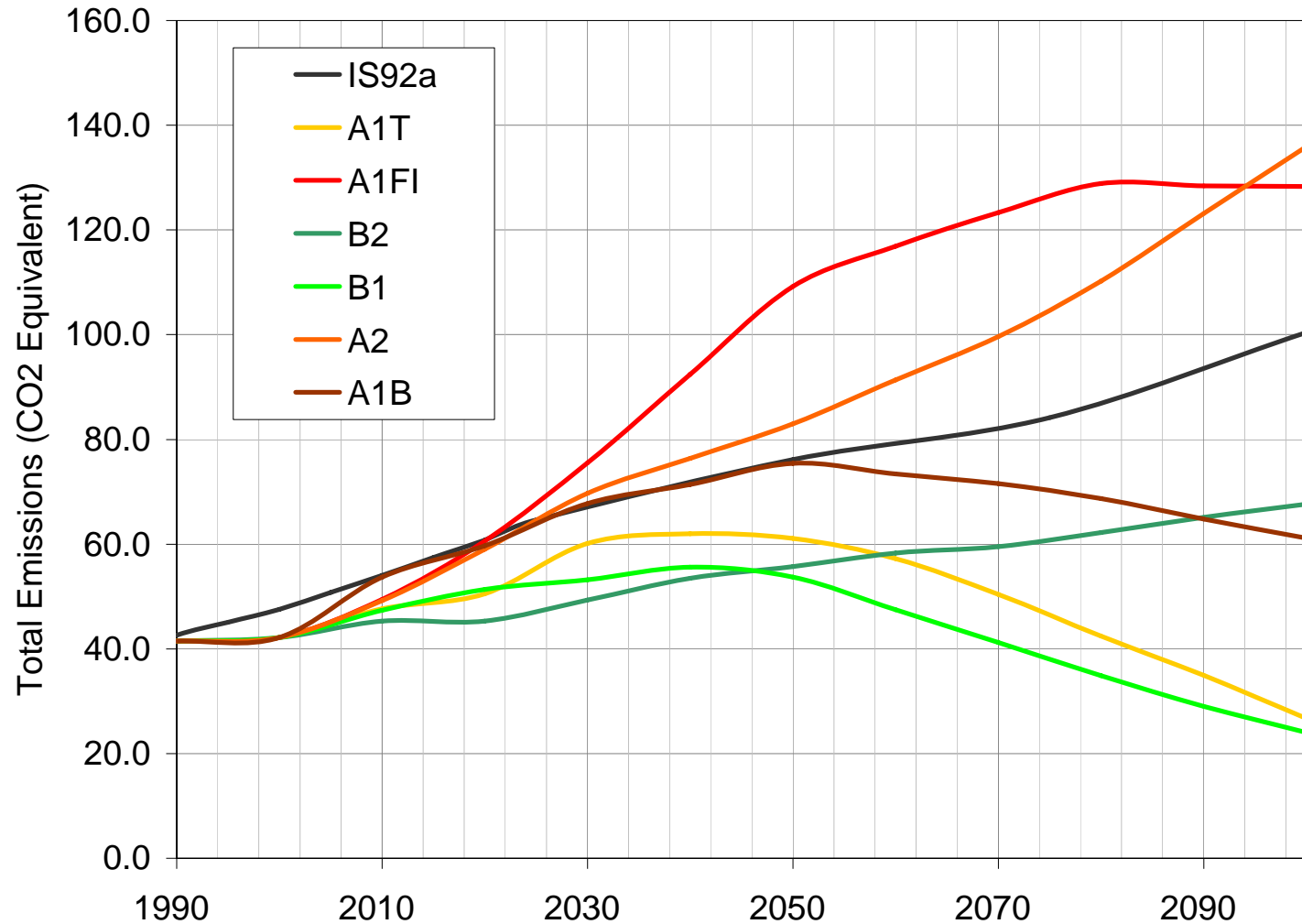
- Whole-economy competitiveness depends on factors that determine productivity growth
- Economies with high skills, technological capacity and flexible markets and governments that anticipate trends will manage the transition best
- Mitigation can promote innovation in clean technology & steer comparative advantage into 'clean' income elastic sectors, with potentially large knowledge externalities
- The gains from carbon mitigation in terms of energy efficiency and innovation may be diffuse, spread across the economy, and hard to identify (unlike the costs), but their net effect can be large

## Competitiveness - Conclusion

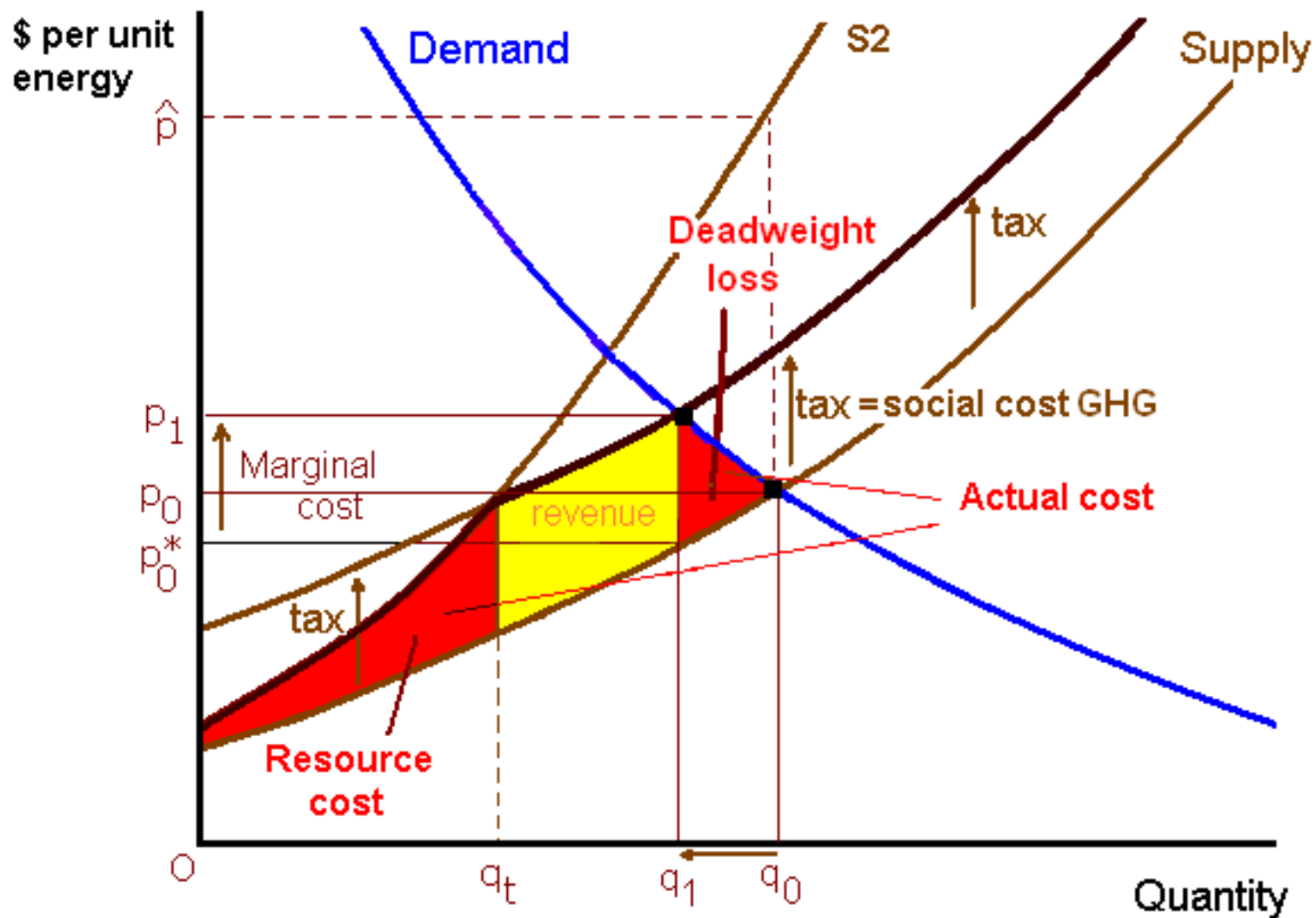
- Main objective of mitigation is to reallocate resources away from carbon-intensive activities
- The challenge will be managing the transition to coordinated international action
- Total fossil fuel energy costs account for a small part of whole economy costs
- Carbon-intensive tradable industries are unlikely to divert trade significantly or relocate, especially if action is taken at an EU level (which is vital), but important not to exaggerate threat if UK acted unilaterally
- Action may boost long-term growth for economies that anticipate change, have the skills, flexibility and technological capacity to adapt

# Stabilisation scenarios

SRES Scenario Emissions

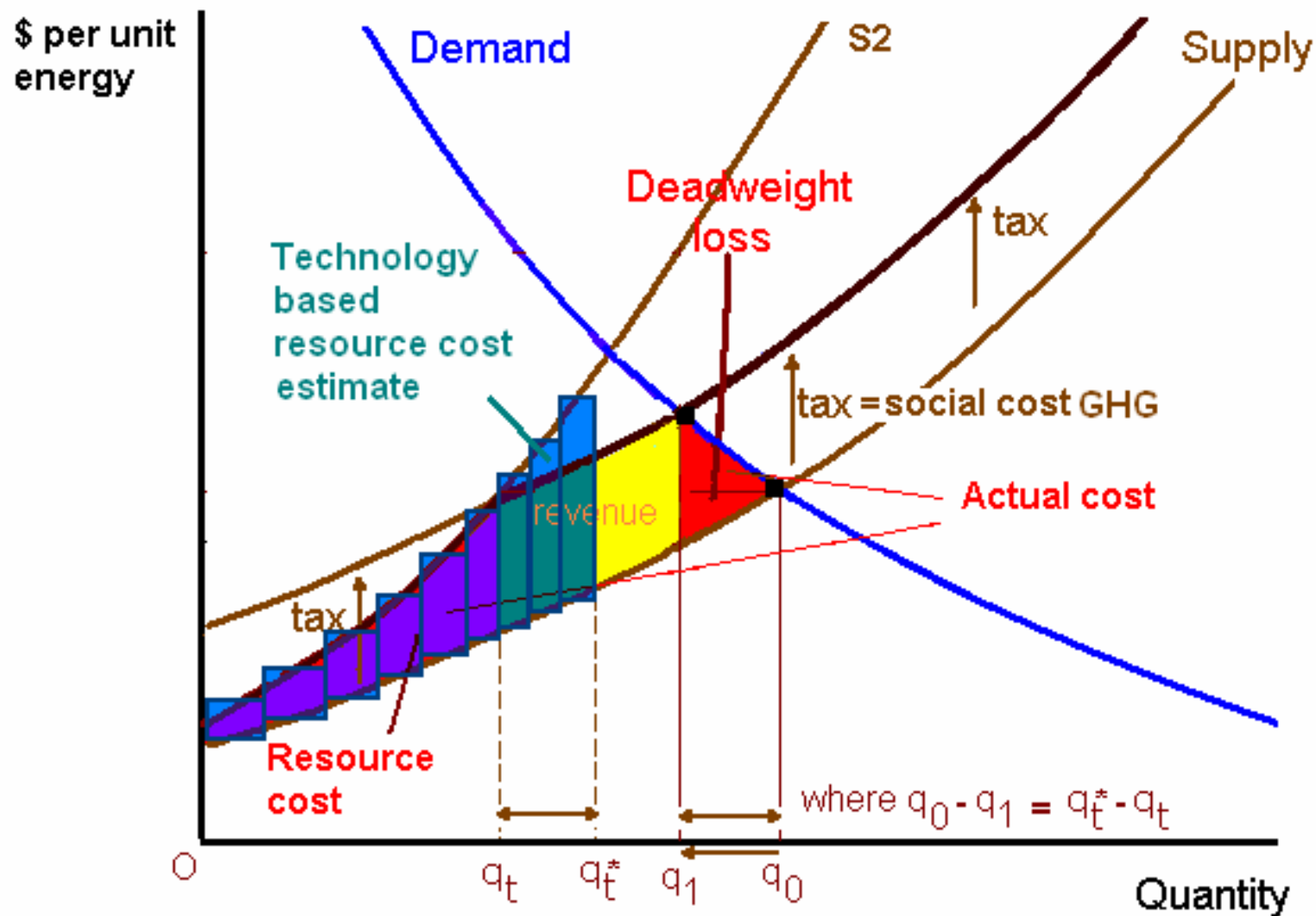


# Costs

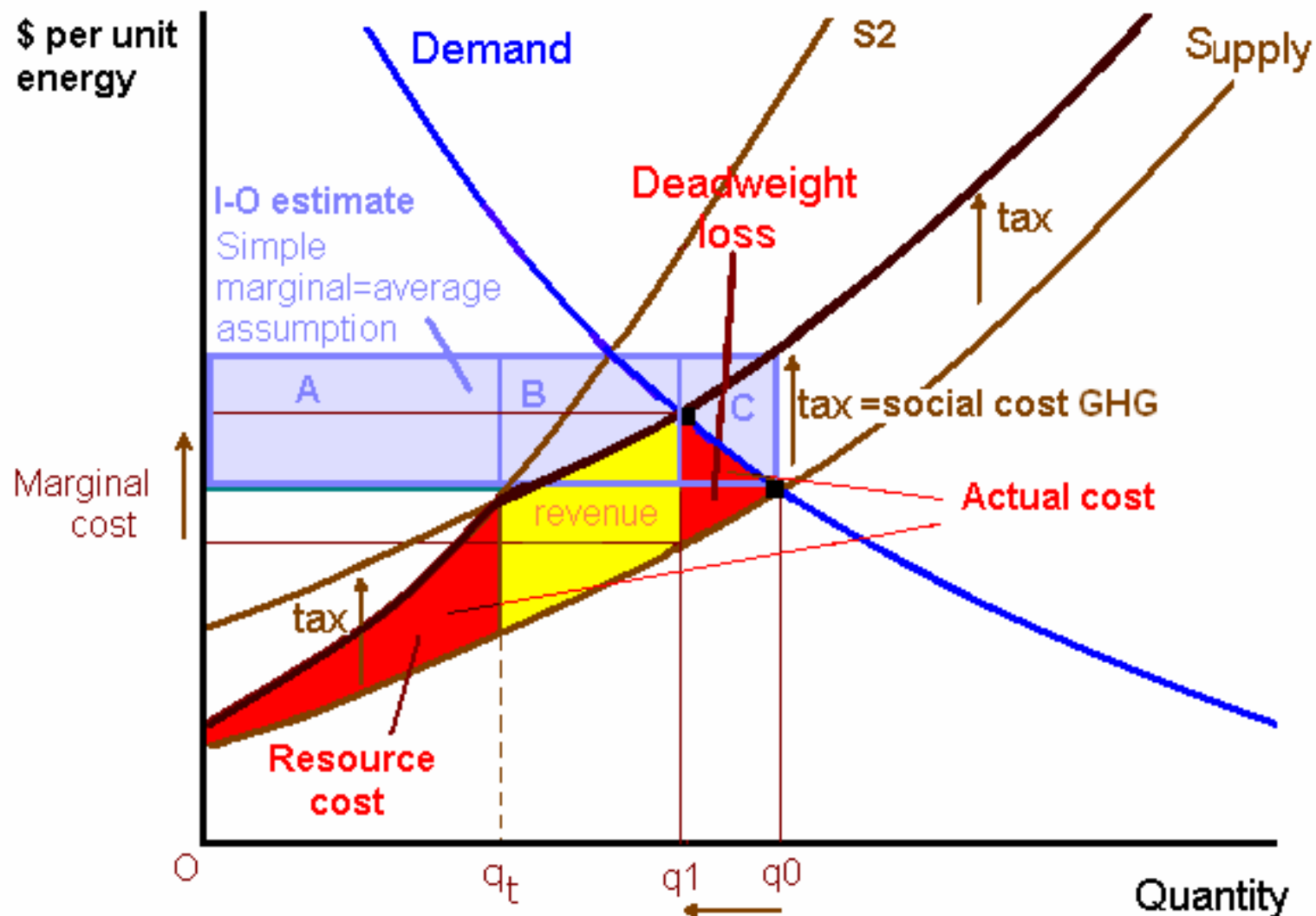




# Costs



# Costs



## **II Costs**

## **Cost estimates**

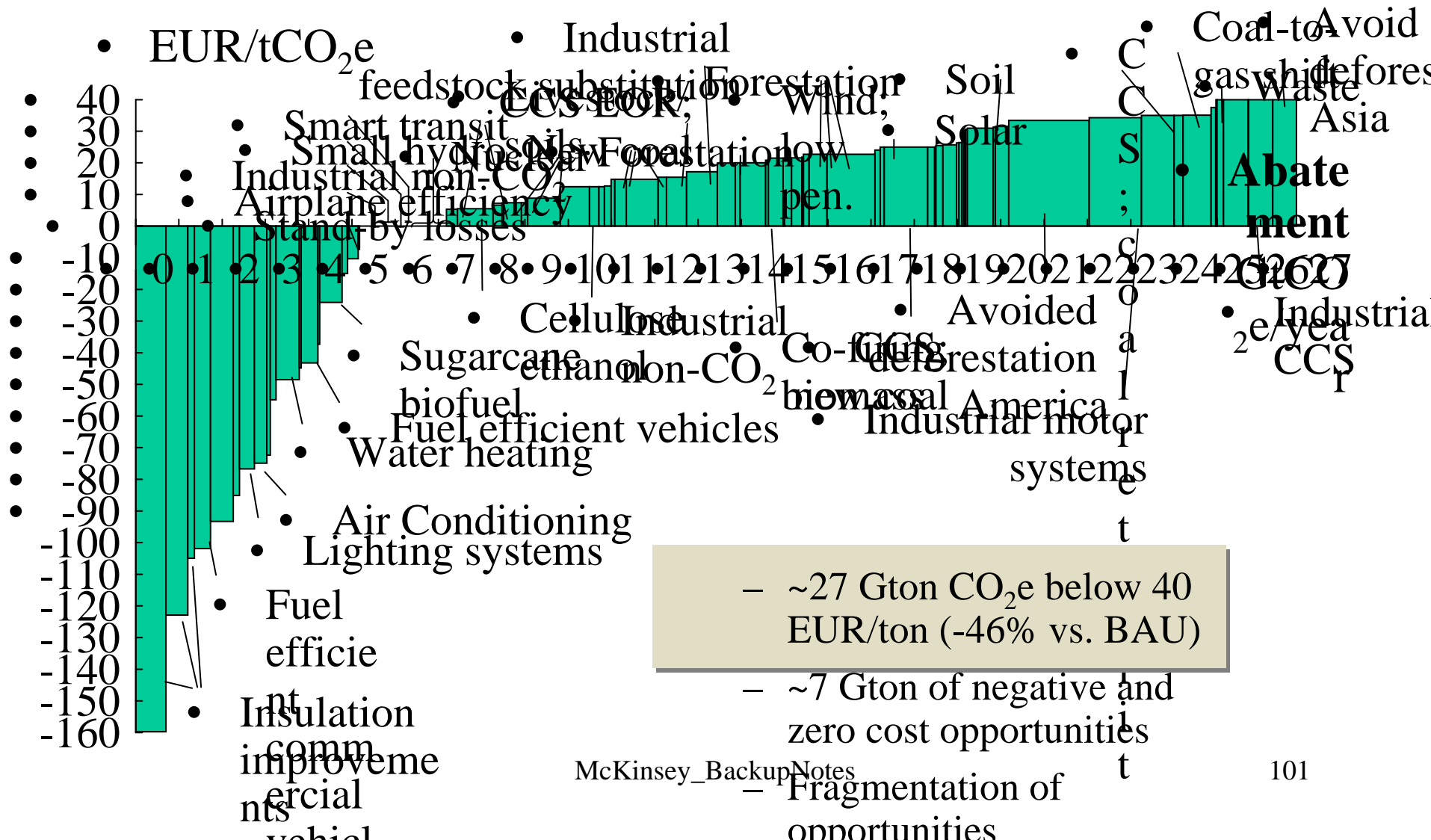
- Review examined results from bottom-up (Ch 9) & top-down (Ch 10) studies: concluded that world could stabilise below 550ppm CO<sub>2</sub>e for around 1% of global GDP
- Subsequent analyses Edenhofer/IPCC top down have indicated lower figures
- So too have bottom-up IEA and McKinsey
- Options for mitigation: McKinsey analysis examines approach of chapter 10 of Review in more detail

# McKinsey bottom-up approach

- Cost of abatement

• 2030

- EUR/tCO<sub>2</sub>e



## Growth, change and opportunity

- Strong mitigation costs around 1% p.a. worldwide
- Strong mitigation is fully consistent with the aspirations for growth and development in poor and rich countries. Business as usual is not.
- Costs will not be evenly distributed:
  - Competitiveness impacts can be reduced by acting together.
  - New markets will be created. Investment in low-carbon electricity sources could be over \$500bn a year by 2050.
- Mitigation policy can also be designed to support other objectives:
  - energy - air quality, energy security and energy access
  - forestry - watershed protection, biodiversity, rural livelihoods

### **III Mitigation Policy; trading**

## Mitigation policy instruments

- Pricing the externality- carbon pricing via tax or trading, or implicitly through regulation
- Bringing forward lower carbon technology- research, development and deployment
- Overcoming information barriers and transaction costs– regulation, standards
- Promoting a shared understanding of responsible behaviour across all societies – beyond sticks and carrots

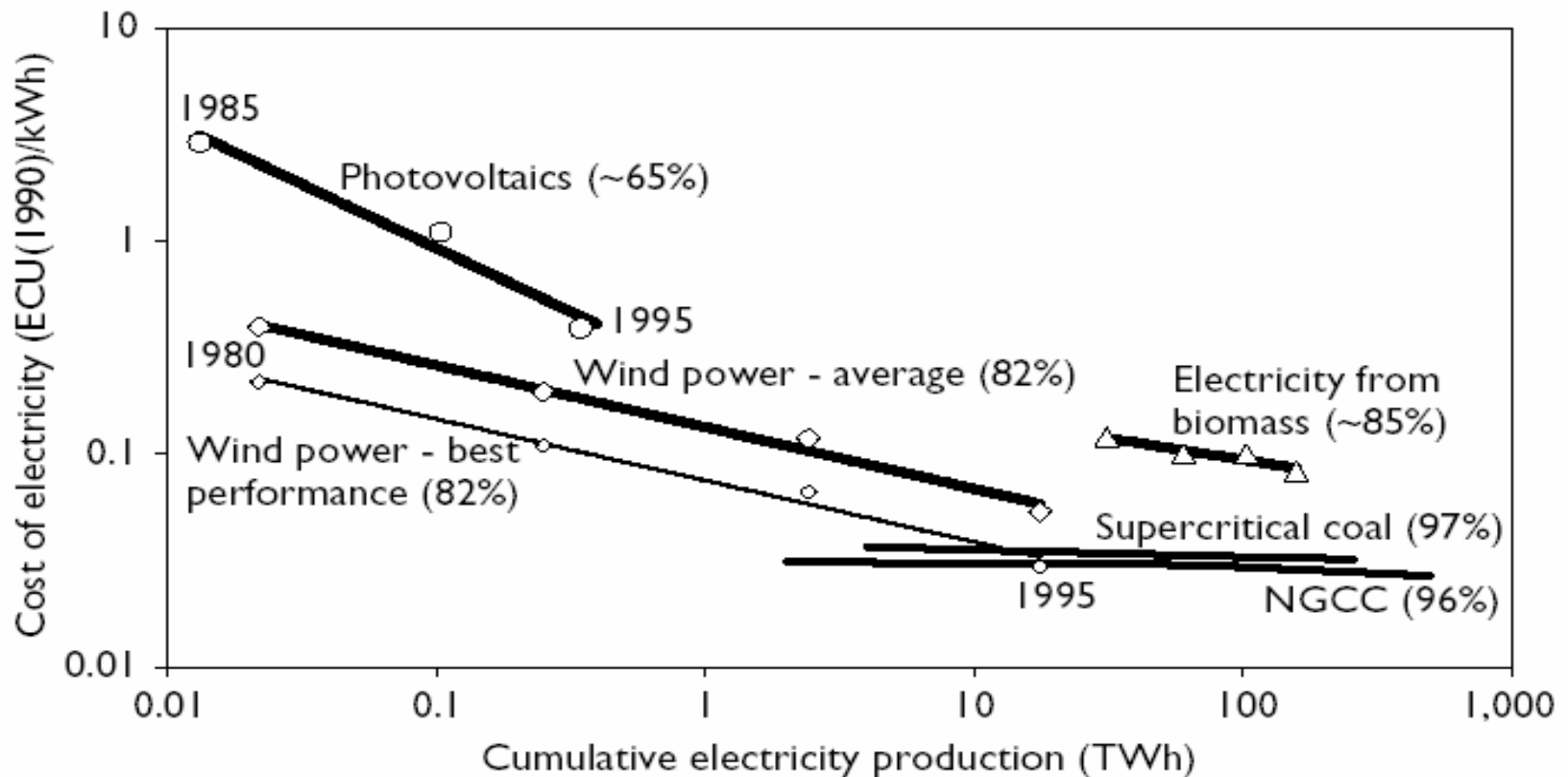


## Trade/Tax/Standards

- Trade quotas give greater quantity certainty and incentives to bring in developing countries; ambition, transparency, credibility are key
- Tax may be simpler for some countries and/or sectors
- Tax or Trade: Identify single policy instrument for sector
- Regulation may accelerate change and lower costs by reducing uncertainty and achieving economies of scale
- But complications of interactions e.g. renewables targets and size of carbon market

## Trade/Technology

- Some arguments for differential policies given nature of technologies and distance from markets



## Trade/Types of markets

- National and regional (EUETS, NE US States, Australia)
- Sectoral
- Voluntary
- Kyoto

## Trade/Design (I)

- Auctioning: adjustment issues; path to auctioning
- Price volatility: deep markets (sectors, countries, intertemporal)
- Price volatility: floors/ceilings; put options etc
- Linking markets: trading schemes must be able to interact

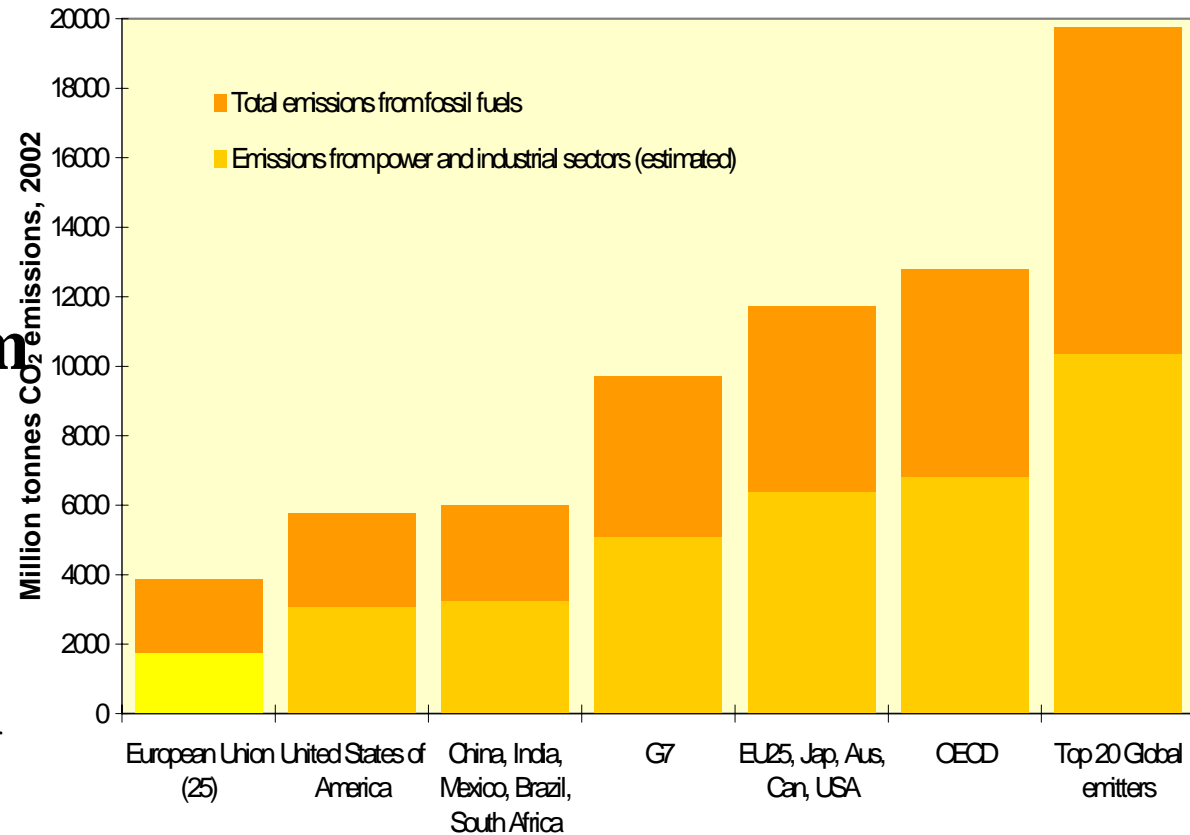
## Trade/Institutional structure

- Conventions, types of reduction or transaction admissible
- Simplicity/complexity of certification
- Monitoring of emissions
- Credibility and ratings of instruments

# Carbon markets can grow, but to be effective, require good design

Markets need to be based on:

- **Scarcity**
- **Credible, long-term trading periods**
- **Open, deep and liquid markets**
- **Efficient allocation methods**





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